

Woodruff Amendment

It is law

STATINTL




talked

How many people belong
to Expedient Room?

app 450

RSW

I can give you
words from 
who came in late
yesterday after seeing
Woodruff/ Committee staff.

STATINTL

92D CONGRESS
2d Session

SENATE

REPORT
No. 92-1297

SUPPLEMENTAL APPROPRIATIONS BILL, 1973

OCTOBER 12, 1972.—Ordered to be printed

Mr. McCLELLAN, from the Committee on Appropriations;
submitted the following

REPORT

[To accompany H.R. 17034]

The Committee on Appropriations, to which was referred the bill (H.R. 17034) making supplemental appropriations for the fiscal year ending June 30, 1973, and for other purposes, reports the same to the Senate with various amendments and presents herewith information relative to the changes recommended.

INDEX TO BILL AND REPORT

	Page number	
	Bill	Report
Tabular summary of bill.....		2
Narrative summary of bill.....		4
Chapter I—Agriculture.....	2	5
Chapter II—HUD-Space-Science-Veterans.....	2	7
Chapter III—Interior and Related Agencies.....	3	10
Chapter IV—Labor and HEW.....	6	15
Chapter V—Legislative.....	17	34
Chapter VI—Public Works.....	41	48
Chapter VII—State, Justice, Etc.....	42	51
Chapter VIII—Transportation.....	45	56
Chapter IX—Treasury, Postal Service, and General Government.....	46	59
Chapter X—Claims and Judgments.....	50	66
Chapter XI—General Provisions.....	51	66

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL**

SUMMARY

Report page No.	Chapter No.	Department or activity	Budget estimate	Recommended in House bill	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with--	
						Budget estimate	House bill
I		Agriculture	\$16,500,000	\$16,500,000	\$19,338,000	+\$1,838,000	+\$1,838,000
II		HUD-Space-Science-Veterans	1,250,000,000	276,320,000	263,160,000	+\$13,160,000	-\$13,160,000
III		Interior and Related Agencies	9,597,000	2,825,000	11,149,000	+\$1,212,000	+\$8,324,000
IV		Labor and Health, Education, and Welfare	4,284,612,000	3,072,275,000	4,386,654,000	+\$102,042,000	+\$1,314,379,000
V		Legislative:					
		New budget (obligational) authority	84,838,885	28,789,100	82,484,885	-\$2,354,000	+\$53,715,785
		Fiscal year 1973	(72,136,875)	(16,087,000)	(66,782,785)	(\$-2,354,000)	(\$-53,715,785)
		Fiscal year 1972	(12,702,100)	(12,702,100)	(12,702,100)		
		By transfer	(1,160,000)	(143,000)	(1,303,000)	(\$-143,000)	(\$-1,160,000)
VI		Public Works-AEC	2,285,000	1,435,000	6,060,000	+\$3,775,000	+\$4,825,000
VII		State, Justice, Commerce, and Judiciary	187,264,000	11,082,000	198,582,000	+\$11,318,000	+\$187,500,000
VIII		Transportation:					
		New budget (obligational) authority	49,361,000	44,200,000	117,960,000	+\$68,599,000	+\$73,750,000
		Increase in limitation on obligations	(56,000,000)	(10,000,000)	(10,000,000)	(\$-25,000,000)	

IX	Treasury, Postal Service, and General Government	76,999,000	56,899,000	65,559,000	-11,430,000	+8,670,000
X	Claims and judgments	54,743,725	54,743,725	54,743,725		
	Grand total:					
	New budget (obligational) authority	5,016,540,610	3,565,045,825	5,204,690,610	+188,150,000	+1,639,641,785
	Fiscal year 1973	(5,003,838,510)	(3,552,346,725)	(5,191,988,500)	(+188,150,000)	(+1,639,641,785)
	Fiscal year 1972	(12,702,100)	(12,702,100)	(12,702,100)		
	By transfer	(1,160,000)	(143,000)	(1,303,000)	(+143,000)	(+1,160,000)
	Increase in limitation on obligations	(35,000,000)	(10,000,000)	(10,000,000)	(-25,000,000)	

† Excludes \$32,900,000 heretofore submitted for the Department of Defense.

NARRATIVE SUMMARY OF THE BILL

The Supplemental Appropriation Bill for Fiscal Year 1973 passed the House of Representatives Wednesday, October 11, 1972, and was reported by the Committee on Appropriations to the Senate the following day, October 12, 1972.

In the House of Representatives, budget estimates of new obligational authority totalling \$3,573,953,325 were considered, and new obligational authority in the amount of \$3,565,048,825 was approved. Budget estimates submitted to the Senate in Senate Document numbered 92-91 dated October 10, 1972, contained additional budget requests in the amount of \$1,382,214,000.

The appropriation bill reported to the Senate recommends new obligational authority in the amount of \$5,204,690,610, which is an increase of \$1,639,641,785 over the amount recommended in the House bill, and an increase of \$188,150,000 over the budget estimates considered by the Senate Committee.

Some of the larger increases recommended by the Senate Committee over the amounts contained in the House bill are:

Chapter IV:

Labor-Health, Education, and Welfare: Mostly Higher Education Programs (not considered by House)----- 1, 314, 379, 000

Chapter V:

Legislative: Construction for the Senate (not considered by House)----- 53, 610, 000

Chapter VII:

State, Justice, Commerce, Judiciary: Maritime Administration (not considered by House)----- 175, 000, 000

Chapter VIII:

Department of Transportation and related agencies (\$68.4 million of increase was not considered by House)----- 73, 750, 000

In addition to recommending supplemental appropriations for the balance of fiscal year 1973, the Senate Committee considered appropriations for several programs and activities which normally would have been included in regular annual appropriation bills but which were omitted from these bills due to lack of authorization at the time. Among the items in this category are:

Manpower training programs in the Department of Labor;
Social and Rehabilitation Service and the Office of Child Development, both of which are in the Department of Health, Education, and Welfare;
The Domestic Programs of Action;
The Office of Economic Opportunity;
The Traffic and Motor Vehicle Safety programs of the Department of Transportation;
The American Revolution Bicentennial Commission;
And the appropriations for Higher Education and Library Resources.

The budget estimates which were considered in connection with this bill may be found in House Documents numbered 92-216, 92-267, 92-330, 92-352, 92-368, and 92-369, and in Senate Documents numbered 92-79, and 92-91.

CHAPTER I

DEPARTMENT OF AGRICULTURE

SOIL CONSERVATION SERVICE

WATERSHED AND FLOOD PREVENTION OPERATIONS

1973 New budget (obligational) authority-----	\$133, 549, 500
Supplemental request (House Doc. 92-368)-----	16, 500, 000
House bill-----	16, 500, 000
Committee recommendation-----	16, 500, 000

The committee recommends an appropriation of \$16,500,000 for Watershed and Flood Prevention Operations, the same as the supplemental budget estimate and as allowed by the House. This appropriation is to be utilized for emergency measures for runoff retardation and soil erosion prevention, as provided by section 216 of the Flood Control Act of 1950 (33 U.S.C. 701b-1), in areas damaged by natural disasters in several States earlier this calendar year. Of this amount, \$13,500,000 will be utilized by the Soil Conservation Service and \$3,000,000 by the Forest Service, as authorized and provided for in the above cited legislation.

The committee concurs with the recommendation contained in the House report and suggests that these emergency measures be carried out, to every extent possible, without disrupting or curtailing Watershed and Flood Prevention programs throughout the country.

TITLE I—AGRICULTURAL PROGRAMS

DEPARTMENT OF AGRICULTURE

SCIENCE AND EDUCATION—AGRICULTURAL RESEARCH SERVICE

The Committee recommends a supplemental appropriation of \$300,000 to initiate a research program to develop a new variety of wheat which would reduce soil erosion in the Pacific Northwest area of the United States. Testimony presented to the Committee indicated that present varieties of wheat are not satisfactory and, in fact, result in considerable soil erosion, much of which could be prevented with the development of a new variety which would be more adaptable to the environment, geography, and growing conditions in this area.

The Committee also recommends a supplemental appropriation of \$18,000 to the Agricultural Research Service to be utilized to surface that portion of a public street in Manhattan, Kansas, which fronts the Grain Marketing Research Center.

The Committee also recommends an appropriation of \$70,000 for planning a Soil and Water Conservation Research Laboratory for the Delmarva Peninsula area.

TITLE II—RURAL DEVELOPMENT

DEPARTMENT OF AGRICULTURE

FARMERS HOME ADMINISTRATION

The Committee recommends an appropriation of \$1,250,000 for Salaries and Expenses for the Farmers Home Administration. These funds are to be utilized by the Farmers Home Administration for wide-scale planning of programs authorized by the recently enacted Rural Development Act.

TITLE III—ENVIRONMENTAL PROTECTION

INDEPENDENT AGENCIES

NATIONAL STUDY COMMISSION

The Committee recommends an appropriation of \$200,000 for the National Study Commission which is provided for by Section 315 of the Federal Water Pollution Control Act amendments of 1972. This legislation has been approved by both the Senate and the House and is now awaiting further consideration by the President. The Committee recommends that these funds be appropriated at this time so that the Commission may be established and undertake the legislatively mandated studies without delay. This recommended appropriation is contingent upon Presidential approval of the pending bill.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL**

H. Doc. No.	Department or activity	Budget estimate	Recommended in House bill	Amount recommended by Senate committee	Increase (+) or decrease (-) Senate bill compared with—	
					Budget estimate	House bill
	CHAPTER I TITLE I—AGRICULTURAL PROGRAMS DEPARTMENT OF AGRICULTURE SCIENCE AND EDUCATION					
	Agricultural Research Service.....			\$388,000	+\$388,000	+\$388,000
	TITLE II—RURAL DEVELOPMENT Farmers Home Administration, Salaries and Expenses.....			1,250,000	+1,250,000	+1,250,000
	TITLE III—ENVIRONMENTAL PROTECTION DEPARTMENT OF AGRICULTURE SOIL CONSERVATION SERVICE					
	Watershed and Flood Protection Operations.....	\$16,500,000	\$16,500,000	16,500,000		
	INDEPENDENT AGENCIES					
92-368	National Study Commission.....			200,000	+200,000	+200,000
	Total.....	16,500,000	16,500,000	18,388,000	+1,888,000	+1,888,000

CHAPTER II

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

COMMUNITY DEVELOPMENT

URBAN RENEWAL PROGRAMS

1973 appropriations to date.....	\$1, 200, 000, 000
1973 supplemental estimate (H. Doc. 92-368).....	250, 000, 000
House allowance.....	250, 000, 000
Committee recommendation.....	250, 000, 000

The Committee recommends an appropriation of \$250,000,000 for Urban Renewal Programs, which is the same as the budget estimate and the House allowance. These funds are to be used to carry out conventional urban renewal programs in the area devastated by Hurricane Agnes.

The original budget request for this program for fiscal year 1973 was \$1,000,000,000, and, needless to say, did not anticipate the need for disaster assistance. In the regular appropriation bill, approved August 14, 1972, the Congress provided \$1,200,000,000, and in the Conference Report thereon, House Report 92-1261, dated July 22, 1972, included the following language:

The committee of conference intends for the funds provided in the bill for urban renewal to be used to provide for this program as described in the budget request. The Department is directed to administratively expedite and process the seven-state Agnes flood area urban renewal applications. A supplemental budget request should be developed to replenish the funds necessary to provide for both the ongoing and emergency programs.

The sum recommended by the Committee, when added to the \$200,000,000 over the budget estimate provided in the regular bill, will make a total of \$450,000,000 available to assist the localities damaged as a result of Hurricane Agnes.

The Urban Renewal Program was brought into being by the Housing Act of 1949, and at that time, the program's main thrust was directed towards the clearance of slum areas. At the present time, the program combines and integrates a broad array of activities in order that slum areas may be prepared for new uses meeting national and local economic and social objectives.

The conventional Urban Renewal Program presently has a fivefold purpose, namely:

1. The preservation and restoration of the urban environment through the elimination of slums, blight, and pollution causing conditions;
2. The preservation of our nation's existing low- and moderate-income housing supply through rehabilitation;
3. The prevention of the spread of slums and blight in marginal neighborhoods;

4. Provision of maximum opportunity for private enterprise to redevelop areas on a planned and protected basis; and
5. Assurance that prior to demolition or removal of residential structures in an urban renewal project, standard housing units for occupancy by low- and moderate-income families are provided for those families being displaced.

NATIONAL SCIENCE FOUNDATION

SALARIES AND EXPENSES

1973 appropriations to date.....	\$619, 000, 000
1973 supplemental estimate.....	¹ (32, 900, 000)
House allowance.....	26, 320, 000
Committee recommendation.....	13, 160, 000

¹ Original estimate submitted as part of Department of Defense budget in the amount of \$32,900,000.

The Committee recommends an appropriation of \$13,160,000, which is \$13,160,000 under the House allowance, and \$13,160,000 above the budget estimate.

A formal estimate for five C-130 ski-equipped planes was requested in the budget of the Department of Defense. This request was denied by both the House and the Senate when the Department of Defense budget was considered earlier this session. In denying these funds, both the House and Senate Department of Defense Appropriations Subcommittees indicated that funding for these planes should be provided in the budget of the National Science Foundation. Thus, on the basis of an informal request from the Director of the Office of Management and Budget, the Committee has considered this an estimate of the National Science Foundation and has allowed funding for two of the five planes requested.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL**

H. Doc. No.	Department or activity	Budget estimate	Recommended in House bill	Amount recommended by Senate committee	Increase (+) or decrease (-) Senate bill compared with—	
					Budget estimate	House bill
92-868	DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT					
	COMMUNITY DEVELOPMENT					
	Urban Renewal Programs.....	\$250,000,000	\$250,000,000	\$250,000,000		
	NATIONAL SCIENCE FOUNDATION					
	Salaries and Expenses.....	¹ (32,900,000)	26,320,000	13,160,000	+13,160,000	-13,160,000
		250,000,000	276,320,000	263,160,000	+13,160,000	-13,160,000

¹ Original estimate submitted as part of Department of Defense budget in the amount of \$32,900,000.

MINORITY VIEWS OF SENATOR PROXMIRE

In Chapter II of the bill, the Committee has concurred with the House and included appropriations of new obligational authority for the Urban Renewal Grant Programs in the amount of \$250,000,000, and for the National Science Foundation for the purchase of two C-130 ski-equipped aircraft, the sum of \$13,160,000 has been made available. In my opinion, after taking testimony on these two items, I am convinced beyond a shadow of a doubt that neither of these items warrants inclusion in a supplemental appropriation bill.

First of all, adequate justification was not presented to the Subcommittee which took the testimony. And, secondly, I feel that supplemental appropriation bills should include funding for programs which are essential to meet urgent, immediate, and/or emergency needs. It is needless to say, the aforementioned items fail on both counts.

URBAN RENEWAL PROGRAM

The funds for the Urban Renewal Program were justified by Secretary Romney on the grounds that they were necessary to assist the area devastated by Hurricane Agnes this past June. But, the immediate and emergency needs of this area have already been taken care of by a spate of Federal funds. Funds totaling \$153 million have been furnished by HUD out of the President's Disaster Relief Fund to provide temporary housing, trailers, motel rents and urgent repair and rehabilitation of damaged structures. In addition, the Small Business Administration was granted a supplemental appropriation in August totaling \$1.3 billion to provide relief for the victims of Agnes, as well as the disaster that occurred in Rapid City, South Dakota. The Federal Highway Administrator plans to use \$109 million for road repair and rehabilitation. The Corps of Engineers plans obligations in the millions in the area hit by Agnes, and the Department of Health, Education, and Welfare will expend a total of \$58 million in this same area.

All of this assistance was necessary and I believe an excellent job has been done in the circumstances to alleviate the hardships and suffering of the individuals who reside in the devastated areas. Nonetheless, I cannot see how an urban renewal program can be justified as an emergency. I believe that the funds for this program should be provided in the regular appropriation bill.

Secretary Romney made it clear in testimony he gave the Committee that the \$250 million requested would be used for a conventional urban renewal program. Before these funds can be used in any sensible way, the necessary planning by the communities affected must be completed and approved by HUD. This will take considerable time, and it will be months or years before the funds made available in this supplemental can be disbursed.

In this connection, Secretary Romney told the Subcommittee that \$2 million of Planning Grants have already been expended out of available funds to the affected communities, and that this planning will take from two to six months to complete—in some cases longer. A recent study by the Douglas Commission on housing and urban renewal showed that the “survey and planning” stage of an urban renewal project took 544 days to complete on the average; that the first round of passing on loans and grants took on the average 706 days; and that the final stage of loans and grants took 377 days. A table extracted from the Douglas Commission report, which indicates the amount of time involved in processing urban renewal applications appears below:

FROM THE DOUGLAS COMMISSION REPORT, BUILDING THE AMERICAN CITY
TABLE 14.—PROCESSING TIME INVOLVED IN URBAN RENEWAL PROGRAM

Step	Agency and office	Action taken	Days for—			
			S. & P.	L. & G. I	L. & G. II	
1	Local urban renewal agency	Prepared analysis, coordinate planning.	45	245	60	
2	Mayor and council	Authorized S. & P. approval.				
3	Local urban renewal agency	Forwarded S. & P. to regional office, submit L. & G. I and L. & G. II to regional office when local action complete.				
4	Regional office:					
	Renewal assistance office:					
	Process control and reports.	Receive, log in, check for completeness, route available copies of application to staff.	3	8	5	
5a	Program planning and engineering.	Review, comment.	30	45	10	
5b	Rehabilitation and codes.	do	5	15	10	
5c	Social services.	do	27	25	12	
	Real estate:					
5d	Acquisition.	do	22	15	18	
5e	Disposition.	do	15	20	22	
5f	Fiscal management.	Review, prepare budget.	21	20	15	
5g	Equal opportunity (intergroup relations).	Review, comment.	25	32	15	
5h	Regional counsel.	do	24	48	12	
5i	Program coordination and services division:					
	Relocation.	do	10	25	12	
	Plan.	do	35	43	18	
5j	Economic and market analysis.	do	15	21	10	
5k	Renewal assistance office: Processing control and reports.	Resolved comments determine if application should be returned; require additional information if needed; prepare wrapup; routing.	40	43	16	
6	Local urban renewal agency	Respond to regional request.	(2)	(2)	(2)	
7	Assistant regional administrator for renewal.	Review and sign off.	1	1	1	
8	Regional administrator.	Review.				
9	Renewal and housing assistance:					
	Office of Community Development (relocation).	Receive, log, and review for submission requirements.	(2)	(2)	(2)	
11	RAA: Program control and statistics.	Review for adequacy of relocation plan.	(2)	(2)	(2)	
12	RAA: Program control and statistics.	Get additional information if needed or prepare for RHA approval and validation.	3	3	2	
13	Administration: Fiscal services.	Prevalidation of funds.	4	4	4	
14	Renewal and housing assistance: Assistant secretary.	Final approval.	13	13	9	
15a	Public affairs and congressional relations.	Review press release; advise appropriate elements and publish.	(3)	(3)	(3)	
15b	Renewal and housing assistance: RAA, program and statistics.	Record approval and prepare memo to region.	10	10	10	
16	Regional office: Renewal assistance office, processing control and reports.	Send additional letter to locality.				

1. Legend: S. & P. survey and planning application; L. & G. I, pt. I, application for loan and grant; L. & G. II, pt. II, application for loan and grant.
2. Varies. RAA records do not show the amount of time the application is held awaiting grant funds—only the total time and the time spent in various offices; all "hold time" is reflected in the program control office even though only 3 to 5 days processing time is actually spent there. Total elapsed time is shown in recap.
Recap: Regional office processing: S. & P., 76 days; L. & G. I, 91 days; L. & G. II, 47 days. Central office processing: S. & P., 192 days; L. & G. I, 49 days; L. & G. II, 40 days. HUD processing time per application: 495 days. Time in locality (after S. & P. approval): 305 days. Urban renewal project processing time from receipt in regional office to approval of pt. II, 1,800 days.
Source: Study by Model Cities Systems Improvement Team, HUD, June 23, 1967.

NATIONAL SCIENCE FOUNDATION

There was even less justification submitted to the Committee for the five C-130 aircraft requested by the National Science Foundation. This request could have been denied on technical grounds because there was not a formal budget estimate before the Committee (initial budget estimate was in Department of Defense budget and was denied by the Congress), and authorizing legislation has not been processed through the appropriate legislative Committees.

Putting technicalities aside, the NSF did not make a case for these planes when testimony was given to the Committee. Most of the questions posed by the Committee had to be answered for the record. These responses were given to the Committee staff two days later, but not in sufficient time prior to markup to permit thorough scrutiny by Members.

In any event, I feel that the funds requested by the NSF should be denied for the following reasons:

1. The NSF did not adequately demonstrate the need for any new aircraft. Witnesses asserted that five new planes were needed for the Antarctic program, but virtually no facts were provided during the hearing to support the assertion.
2. The facts show that NSF now operates three C-130 aircraft in the Antarctic program. This compares with the one or two very small twin engine aircraft which NSF officials said the Soviet Union operates in its Antarctic program. According to NSF, the level of the Russian scientific program is comparable to that of the United States. If the Russians can conduct a comparable program with one or two very small twin-engine aircraft, why do we have to increase the existing C-130 fleet with five or even four new ones?
3. NSF officials asserted that two of the three existing C-130s have logged 15,000 hours each, 5,000 more than the normal design life of the planes. They say the two older planes need to be retired because they are safety hazards. Information I obtained from the FAA and the Air Force contradict the NSF argument. According to FAA, the C-130 air frame has an indefinite life expectancy. Structural tests performed under FAA sanction determined that as long as the aircraft is properly handled and maintained, the air frame can last indefinitely. The Air Force reported to me that although they have specified a design life of 10,000 hours for the C-130, that there has so far been no trouble with the C-130 air frame and that its actual life expectancy may extend far beyond the design life. In addition, it is axiomatic that any aircraft can be repaired or rebuilt and no showing was made by the NSF that the costs of rebuilding a worn out C-130 would be so high that it would be more economical to purchase a new one.
4. NSF at the hearing had no direct knowledge to explain the costs of the proposed new aircraft. The facts show that C-130s used in the Antarctic program were purchased in 1960 for \$2.7 million each, and one C-130 was purchased in 1969 for under \$3.5 million. The price tag of \$6.3 million each for the proposed new aircraft seems quite high. This figure, along with the alleged need for new aircraft have simply not been backed up with hard information.

CHAPTER III

DEPARTMENT OF THE INTERIOR

BUREAU OF INDIAN AFFAIRS

EDUCATION AND WELFARE SERVICES

Appropriation, 1973	\$301, 056, 000
Supplemental estimate, 1973 (H. Doc. 92-368)	None
House allowance	Not considered
Committee recommendation	4, 500, 000

The committee recommends an appropriation of \$4,500,000 for additional Indian scholarships. This amount will provide higher education assistance to 3,453 eligible Indian students for whom scholarship funds are not now available. The committee has been assured that a portion of these funds can be expedited for use in the current fall semester. The following table provides a state-by-state breakdown of student needs:

State	Total of students lacking funds	Eligible for fall	Eligible for spring	State	Total of students lacking funds	Eligible for fall	Eligible for spring
Oklahoma	682	247	435	Colorado	17	17	0
South Dakota	525	485	40	Kansas	9	9	0
North Dakota	348	305	43	New Hampshire	2	2	0
Arizona	418	313	105	New York	15	0	15
California	416	316	100	Texas	2	2	0
Alaska	320	270	50	Washington	51	51	0
New Mexico	284	219	65	Wyoming	4	0	4
Oregon	52	52	0	Louisiana	1	0	1
Minnesota	2	2	0	Pennsylvania	1	1	0
Montana	81	1	80	Nebraska	44	29	15
Florida	9	6	3	Idaho	37	37	0
North Carolina	50	47	3				
Utah	82	67	15	Total	3, 453	2, 479	974

CONSTRUCTION

Appropriation, 1973	\$55, 960, 000
Supplemental estimate, 1973 (H. Doc. 92-368)	None
House allowance	Not considered
Committee recommendation	118, 000

The committee recommends an appropriation of \$118,000 together with language permitting the use of these funds to assist the Lummi Tribe of Indians in the construction of a fish hatchery. These funds will supplement \$390,000 contributed by the Office of Economic Opportunity for the hatchery project. Construction costs have exceeded original estimates because of the need for winter construction to meet commitments for accepting delivery of 4 million fish eggs in early 1972. Although the hatchery is now operational, the additional funds are needed to complete the original plan.

ALASKA NATIVE FUND

Appropriation, 1973	\$50, 000, 000
Supplemental estimate, 1973 (H. Doc. 92-368)	None
House allowance	Not considered
Committee recommendation	Language

In recognition of the services provided by the Alaska Federation of Natives in advancing land claims settlement legislation, the committee recommends language that will permit the use of monies from the Alaska Native Fund to help the Federation repay debts

incurred in the land claims effort. The proposed language would give regional corporations organized pursuant to the Alaska Native Claims Settlement Act the discretion to provide such assistance from Fiscal 1972 and 1973 Fund advances. The regional corporations would be authorized to determine the amounts, terms and conditions of such assistance.

CLAIMS AND TREATY OBLIGATIONS

Appropriation, 1973-----	None
Supplemental estimate, 1973 (H. Doc. 92-368)-----	\$65,000
House allowance-----	65,000
Committee recommendation-----	65,000

The committee recommends an appropriation of \$65,000, the same as the budget estimate and the House allowance, to reimburse the Ute Tribe of Uintah and Ouray Reservation for non-irrigable project lands sold to finance construction, operation and maintenance of the Uintah Indian irrigation project. The payment is authorized by Section 2 of Public Law 91-403.

NATIONAL PARK SERVICE

CONSTRUCTION

Appropriation, 1973-----	\$42,701,000
Supplemental estimate, 1973 (H. Doc. 92-368)-----	None
House allowance-----	Not considered
Committee recommendation-----	350,000

The committee recommends an appropriation of \$350,000 as an addition to both the budget estimate and the House allowance.

As a result of a fire last month that destroyed the McKinley National Park hotel facility, the committee recommends \$250,000 to provide temporary visitor use facilities and \$100,000 for planning a new facility, including a study of alternate sites. These funds are proposed in this bill because of the time problem created by a short construction season in Alaska and to meet the needs of a rapidly increasing park visitation.

JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS

Appropriation, 1973-----	¹ None
Supplemental estimate, 1973 (H. Doc. 92-368)-----	\$2,400,000
House allowance-----	2,000,000
Committee recommendation-----	2,000,000

¹ Public Law 92-369 provided a Fiscal year 1973 appropriation of \$1,500,000 directly to the Kennedy Center for payment of Fiscal year 1972 expenses.

The committee recommends an appropriation of \$2,000,000, the same as the House allowance and \$400,000 below the budget estimate.

The funds will provide for a National Park Service assumption of operations and maintenance of the nonperforming arts functions at the Kennedy Center in Fiscal 1973, as authorized in Public Law 92-313. The Park Service and the Center's Board of Trustees have signed a working agreement, and the committee heard testimony from the Park Service that the Center will be responsible for somewhat less than one-fourth, or \$586,000, as the performing arts portion of a total estimated operating budget of \$2,986,000. The committee has proposed language that will enable the Park Service to reimburse the Center for actual operations and maintenance expenses, not exceeding \$630,000, incurred for the nonperforming arts functions in the first four months of the fiscal year prior to Park Service assumption of those activities.

The committee recognizes the difficulty in accurately estimating costs of a new activity. In view of the reduced expenditures provided for the first one-third of the fiscal year, the committee concurs with the House reduction. The committee believes the recommended amount will be sufficient to meet first-year needs for this activity and expects the Park Service to be in a position next year to reduce further its share of expenditures at the Kennedy Center on the basis of actual experience in operations and maintenance management.

OFFICE OF THE SOLICITOR

SALARIES AND EXPENSES	
Appropriation, 1973	\$7, 000, 000
Supplemental estimate, 1973 (H. Doc. 92-368)	360, 000
House allowance	360, 000
Committee allowance	360, 000

The committee recommends an appropriation of \$360,000, the same as the budget estimate and the House allowance, for additional attorneys to deal with an increased workload in the mine health and safety program. These funds, together with those recommended by the committee for the Office of the Secretary, should help reduce an unacceptable backlog that has developed because of a high rate of appeals from penalty assessments under the Federal Coal Mine Health and Safety Act of 1969.

The committee is concerned at the large number of appeals and lengthy delays in processing them and expects the additional funds provided in this bill will substantially alleviate the problem. However, the Department should continue to give high priority to streamlining its procedures and implementing improvements recommended by the General Accounting Office in an effort to reduce the overall workload and administer the Act more effectively.

OFFICE OF THE SECRETARY

DEPARTMENTAL OPERATIONS	
Appropriation, 1973	\$4, 066, 000
Supplemental estimate, 1973 (H. Doc 92-368)	400, 000
House allowance	400, 000
Committee recommendation	400, 000

The committee recommends an appropriation of \$400,000, the same as the budget estimate and the House allowance, for additional hearing examiners and clerical support in the Office of Hearings and Appeals. These funds, together with those recommended for the Office of Solicitor, are to help reduce an unacceptable backlog of appeals resulting from enforcement of the Federal Coal Mine Health and Safety Act of 1969.

RELATED AGENCIES

HISTORICAL AND MEMORIAL COMMISSIONS

AMERICAN REVOLUTION BICENTENNIAL COMMISSION

SALARIES AND EXPENSES	
Appropriation, 1973	None
Supplemental estimate, 1973 (H. Doc 92-368)	¹ None
House allowance	Not considered
Committee recommendation	\$3, 356, 000

¹ \$6,712,000 was requested in the regular Fiscal 1973 budget submission (H. Doc. 92-216).

The committee recommends an appropriation of \$3,356,000, one-half the budget estimate, for planning activities and state grants connected with staging the nation's bicentennial observances. This funding would be contingent on enactment of the commission's Fiscal 1973 authorization, differing versions of which have passed the Senate and the House. The committee elected to recommend the lesser appropriation authorized in the House-passed bill. This authorization would extend only to February 15, 1973, pending separate investigations of the commission's activities by a Congressional committee and the General Accounting Office.

In view of recent controversy surrounding the commission's policies and procedures, the committee agrees with the intent of the House-passed bill that Congress should have the benefit of the two inquiries before considering further authorizations and appropriations for the commission. The committee believes that the appropriation recommended will be sufficient to permit the commission to advance its plans and programs on a timely basis.

ITEMS OF APPROPRIATION RECOMMENDED WITHOUT STATUTORY
AUTHORITY (NOT INCLUDED BY HOUSE OF REPRESENTATIVES)

Bureau of Indian Affairs: Alaska Native fund—Page—of the bill.

to remain available until expended: Provided, That these funds shall be available to assist the Lummi Tribe of Indians in the construction of a fish hatchery.

Bureau of Indian Affairs: Alaska Native fund—Page — of the bill.

Any of the funds heretofore or hereafter advanced under authority of the Second Supplemental Appropriations Act, 1972 (Public Law 92-306) or the Act of August 10, 1972 (Public Law 92-369), to a Regional Corporation organized pursuant to the Alaska Native Claims Settlement Act of December 18, 1971 (Public Law 92-203), may be used by such Regional corporations to contribute or lend to, and such Regional Corporation may also guarantee loans by third parties to, the Alaska Federation of Natives or the Alaska Federation of Natives, Inc., in such amounts and upon such terms and conditions as may be determined by such Regional Corporation, and in recognition of the Services of the Alaska Federation of Natives or the Alaska Federation of Natives, Inc., in advancing land claims settlement legislation.

National Park Services: John F. Kennedy Center for the Performing Arts—Page — of the bill.

of which not to exceed \$630,000 shall be available for reimbursement to the Board of Trustees of the John F. Kennedy Center for operation and maintenance costs incurred for the period July 1 to October 31, 1972.

American Revolution Bicentennial Commission: Salaries and Expenses—Page — of the bill.

For expenses to carry out the provisions of the Act of July 4, 1966 (P.L. 89-491), as amended, through February 15, 1973, \$3,356,000, of which not to exceed \$1,200,000 shall be for grants-in-aid as authorized by section 9(1) of the said Act, to remain available until expended: Provided, That none of the funds appropriated in this paragraph shall be available for obligation except upon the enactment into law of authorizing legislation.

CHAPTER III, DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES

H. Doc. No.	Item	Budget estimate	House allowance	Senate committee	Increase (+) or decrease (-), Senate bill compared with—	
					Budget estimate	House bill
	CHAPTER III					
	DEPARTMENT OF THE INTERIOR					
	BUREAU OF INDIAN AFFAIRS					
	Education and Welfare Services.....			4,500,000	+4,500,000	+4,500,000
	Construction.....			118,000	+118,000	+118,000
	Alaska Native Fund.....			Language		
	Claims and treaty obligations.....	65,000	65,000	65,000		
92-368	NATIONAL PARK SERVICE					
	Construction.....			350,000	+350,000	+350,000
92-368	John F. Kennedy Center for the Performing Arts.....	2,400,000	2,000,000	2,000,000	-400,000	
92-368	OFFICE OF THE SOLICITOR					
	Salaries and expenses.....	360,000	360,000	360,000		
92-368	OFFICE OF THE SECRETARY					
	Departmental operations.....	400,000	400,000	400,000		
	RELATED AGENCIES					
	HISTORICAL MEMORIALS AND COMMISSIONS					
	AMERICAN REVOLUTION BICENTENNIAL COMMISSION					
92-216	Salaries and expenses.....	4,712,000		3,356,000	-3,356,000	+3,356,000
	Total.....	9,937,000	2,825,000	11,149,000	+1,212,000	8,324,000

CHAPTER IV
DEPARTMENT OF LABOR
MANPOWER ADMINISTRATION

SALARIES AND EXPENSES

1972 comparable appropriation.....	\$25, 660, 000
1973 budget estimate (H. Docs. 92-216, 92-267).....	26, 602, 000
House allowance.....	26, 602, 000
Committee recommendation.....	26, 602, 000

The committee recommends \$26,602,000, the same as the budget request and House allowance, for fiscal year 1973 salaries and expenses relating to the Economic Opportunity Act authorized manpower programs. This portion of the appropriation request was not considered in the regular bill due to lack of authorization at the time of original fiscal year 1973 action. The Economic Opportunity Act extension was signed into law on September 19, 1972.

This amount, an increase of \$942,000 over last year's comparable appropriation, provides funds to support 1,251 Federal positions, the same number as last fiscal year, for activities including training program development and administration, and executive direction and supervision of the Economic Opportunity Act manpower programs. The increase relates entirely to so-called mandatory items such as within grade salary increases.

The recommended funds, when combined with the \$64,693,000 already approved by the committee and the Senate in H.R. 16654, the regular Labor-HEW appropriation bill, for salaries and expenses under the Manpower Development and Training Act, would constitute the total FY 1973 Manpower Administration salaries and expenses appropriation of \$91,295,000, including \$26,989,000 to be transferred from Unemployment Trust Funds.

MANPOWER TRAINING SERVICES

1972 comparable appropriation.....	\$776, 717, 000
1973 supplemental estimate (H. Docs. 92-216, 92-267, S. Doc. 92-79).....	829, 862, 000
House allowance.....	829, 862, 000
Committee recommendation.....	829, 862, 000

The committee concurs with the House recommendation of \$829,862,000, the same as the budget request, and an increase of \$53,145,000 over the FY 1972 amount, to finance manpower programs authorized under the Economic Opportunity Act, as amended. This portion of the total Manpower Training Service appropriation request was also deferred from consideration in the regular bill pending enactment of the authorization, which was signed into law on September 19, 1972 (Public Law 92-424).

The requested appropriation under the Economic Opportunity Act, transmitted in the January budget (H. Doc. 92-216) and the pay costs increase amendments (H. Doc. 92-267) was \$875,862,000. That request was amended and revised in mid-June (S. Doc. 92-79) to \$829,862,000, a decrease of \$46,000,000. This reduced funding level was requested to offset increases in the Work Incentive program. This appropriation provides funds for Public Sector On-the-Job Training,

Job Corps, Neighborhood Youth Corps In-School Work Support, Out-of-School Work Support, Operation Mainstream, and the Concentrated Employment Program.

When this recommended amount is included with the \$719,554,000 contained in the regular bill under the Manpower Development and Training Act, the total Manpower Training Services appropriation is \$1,549,416,000, a decrease of \$132,500,000 below the comparable 1972 appropriation. Most of this decrease is accounted for by the Neighborhood Youth Corps Summer job program estimate. For the past several years, a supplemental appropriation for that program has been enacted in the Spring when summer job needs can be more accurately determined, and the committee anticipates that a request will be transmitted early in the new calendar year.

PILOT COMPREHENSIVE MANPOWER PROGRAMS

The committee also concurs in the House Appropriation Committee Report regarding pilot Comprehensive Manpower Programs. This committee is likewise deeply interested in the development of pilot Comprehensive Manpower Programs involving bloc grants to local sponsors for several categorical programs rather than a separate grant for each program, which is the current practice. The committee will expect the Secretary of Labor to revise the operating budget with the goal in mind of reducing or eliminating categorical distinctions in order to provide flexible bloc grants to such pilot program sponsors.

OPPORTUNITIES INDUSTRIAL CENTERS, INC. (OIC)

The committee has watched with considerable interest the progress made through the efforts of the Opportunities Industrial Centers, Inc. It recognizes the large number of potential clients which OIC has not yet reached through this project and is impressed with its expansion to 100 locations. The committee therefore recommends that the Department devote the maximum feasible amount of funds to maintain and to continue this worthwhile effort out of the funds appropriated under the Manpower Development and Training Act.

LIMITATION ON GRANTS TO STATES FOR UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICES (TRUST FUND)

1973 appropriation request	\$800, 300, 000
1973 supplemental estimate	None
House allowance	40, 000, 000
Committee recommendation	40, 000, 000

The committee recommends concurrence in the House action providing authorization to transfer an additional \$40,000,000 from the Unemployment Trust Fund for Unemployment Insurance Services. This is in addition to \$420,782,000 included in the regular 1973 appropriation bill for this activity. The following excerpt from the House Committee Report fully explains the necessity for this additional authorization:

"Several factors, combined, have resulted in a very serious shortage of funds for the administration of the States' unemployment insurance programs. First, the budget was based on the assumption that the

rate of insured unemployment would be substantially reduced in fiscal year 1973 to an average of 2½ percent. It now appears quite certain that it will average over 3 percent.

"The budget, and the House and Senate bills, assumed a quite optimistic savings of \$13,600,000 due to increased productivity. Then the budget was amended to reduce it an additional \$20,000,000 due to assumed savings under the Talmadge amendments to the Work Incentives Program. It is very doubtful, to put it mildly, that such savings will materialize as early as the current fiscal year.

"Other factors have also had an impact. The Supreme Court "Java" decision is resulting in increased costs in 1973 amounting to several million dollars, and disasters such as the tropical storm Agnes floods have added more millions of expenses.

"Any one of these might have been absorbed without great damage to the Unemployment Insurance Service, but the combination of all of them has created an intolerable situation. The Committee knows that a request for supplemental funds is under consideration in the Executive Branch, although it was only after considerable prodding that even this fact was determined. The Committee was unable to ascertain why a supplemental request has not been sent to Congress. There is no doubt regarding the need, and when insufficient funds are available, the eligible unemployed suffer from delays in making payments, and the trust fund suffers from the almost inevitable increase in payments to ineligibles due to lack of personnel to thoroughly check applications and to keep an adequate check on the unemployment compensation rolls. Even with the additional \$40,000,000 recommended in the bill, the Unemployment Insurance Service will have a tight budget."

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

HEALTH SERVICES AND MENTAL HEALTH ADMINISTRATION

MENTAL HEALTH

1973 appropriation request.....	\$613,823,000
1973 supplemental estimate (H. Doc. 92-330).....	60,000,000
House allowance.....	60,000,000
Committee recommendation.....	60,000,000

The committee recommends approval of the \$60,000,000 in supplemental appropriations for narcotic addiction and drug abuse programs, the full amount of the budget request and the same as the House allowance. The request provides \$15 million for formula grants to States, \$42.8 million for special project grants and contracts and \$2.2 million for direct operations support.

It is estimated that over 63,000 treatment slots can be supported this year, using resources provided under the revised budget. Based on an expected treatment period of 9 to 10 months, it is estimated that nearly 108,000 patients per year can be treated by the funded programs once they are fully operational. The committee is advised these estimates are more than double the actual experience in FY 1972.

NATIONAL INSTITUTES OF HEALTH

HEALTH MANPOWER

The Committee considered a proposed amendment to provide funds for completion of Phase II of the construction program of the

College of Veterinary Medicine at Iowa State University. Phase I of the program was funded in May 1970, and is now under construction. Phase II should be started as soon as possible so that it will be completed one year after the completion of Phase I—thereby allowing the larger class obligated under Phase I to be taught second-year and subsequent years' subjects. The proposed amendment was denied, but without prejudice, and the Committee urges and strongly recommends that the Department include sufficient funds for Phase II in the 1974 budget.

EDUCATION DIVISION

GENERAL STATEMENT

The President submitted a \$1.2 billion supplemental request to the Congress on October 10 to carry out portions of the Education Amendments of 1972 for which he felt funds are urgently needed. The Administration indicated that estimates for items not contained in the October 10 transmittal would be requested in a January supplemental. The items deferred consist mainly of student assistance programs where funds are normally allocated in the second half of the fiscal year for use during the following academic year. In the opinion of the Administration appropriations for these programs are not needed at this time.

The committee recommendation concurs in this basic approach and does not exceed the \$1.2 billion estimate requested by the President. The committee has, however, included funds for some new programs—Indian Education and Veterans cost-of-instruction payments—as well as increased estimates for on-going programs. These increases have been offset by a decrease in the \$500 million request for Emergency School Assistance where the lateness of the Administration's request preclude effective spending of the total amount this year.

Although the committee has concurred in the basic approach proposed by the Administration, it expects the President to act expeditiously in January in submitting his estimates on the remaining programs. The committee will, on its part, see that these estimates are handled promptly as part of an urgent supplemental.

SALARIES AND EXPENSES, ASSISTANT SECRETARY FOR EDUCATION

1972 comparable appropriation.....	0
1973 supplemental estimate (S. Doc. 92-91).....	\$2, 242, 000
House allowance.....	Not considered
Committee recommendation.....	2, 242, 000

The committee has included the full supplemental estimate of \$2,242,000. The \$2,242,000 will provide funding for 99 positions and related costs for the recently established office of the Assistant Secretary for Education. The committee has serious reservations about the need for yet another large staff to further complicate the administration of the programs of the Department of Health, Education, and Welfare. The committee will expect that the new Assistant Secretary will not duplicate the efforts of the Commissioner of Education and the Director of the National Institute of Education. The committee will further expect the new Assistant Secretary to present testimony at the first opportunity on the manner in which these positions will be used and how duplication and complication of efforts will be avoided.

OFFICE OF EDUCATION

EMERGENCY SCHOOL ASSISTANCE

1972 comparable appropriation	\$86,602,000
1973 supplemental estimate (S. Doc. 92-91)	487,500,000
House allowance	Not considered
Committee recommendation	270,640,000

The committee recommends \$270,640,000 for initial funding of this new program, a reduction of \$216,860,000 from the supplemental estimate. The committee allowance would provide for the 1972-1973 costs of carrying out the new Emergency School Aid Act (\$227,940,000), Title IV of the Civil Rights Act of 1964 (\$21,700,000) and costs necessary to cover emergency school assistance projects funded under the Continuing Resolution during fiscal year 1973 (\$21,000,000).

The major purpose of the Emergency School Aid Act is to provide financial assistance primarily to eligible school districts to meet special problems incident to desegregation, to encourage voluntary integration, and to aid school children in overcoming the educational disadvantages of minority group isolation.

The \$227,940,000 to implement the Emergency School Aid Act is subject to specific activity allocations by the enabling legislation. From the recommended amount of \$227,940,000 an amount equal to 5 percent, or \$11,397,000, is reserved for metropolitan area projects to support programs to establish and maintain integrated schools and to plan integrated educational parks in Standard Metropolitan Statistical Areas; not less than 4 percent, or \$9,117,600, is reserved for bilingual education projects in eligible school districts and supporting organizations to assist in meeting the needs of minority group children whose dominant language is other than English; not less than 3 percent, or \$6,838,200 is reserved for educational television projects to develop and produce children's television programs consistent with the purposes of the Act; and 6 percent, or \$13,676,400, is reserved for special programs and projects and evaluation activities.

The remaining unreserved funds, 82 percent, or \$186,910,800, are to be apportioned among the States by allotting each State \$75,000 plus an amount based upon its relative number of minority group children, each State being guaranteed a minimum of \$100,000 of the funds apportioned to the States. An amount equal to 15 percent of the total appropriation is reserved for compensatory education programs and 8 percent for supporting organizations.

The committee's recommendation includes \$21,700,000 to continue the activities supported under Title IV of the Civil Rights Act of 1964, to render technical assistance in the preparation, adoption, and implementation of plans for the desegregation of public schools. Title IV activities have heretofore been supported under a separate appropriation.

To prevent the loss of valuable staff and program momentum pending the passage of an appropriation, the continuing resolution for fiscal year 1973 also authorized continuation of emergency school assistance activities carried on last year under a temporary authority. The committee's recommendation includes \$21,000,000 for these activities.

The committee allowance for the new emergency school aid legislation is based upon its estimate of the amount which can be effectively used by the schools this year, taking into account the lateness of the

request, the need for regulations, and so forth. The committee, however, is aware of the genuine need for funds in the area and mindful of the fact that the President's January budget estimate included \$1 billion for this program. The committee would, therefore, be willing to consider additional funds for this new authority in January if the Administration believes such appropriations can be used effectively.

INDIAN EDUCATION

1972 comparable appropriation.....	0
1973 supplemental estimate.....	0
House allowance.....	Not considered
Committee recommendation.....	\$36, 000, 000

The committee recommends \$36,000,000 for funding of the new Indian Education Act. No amount was included for this purpose in the supplemental estimate.

The committee allowance would provide \$24,000,000 for financial assistance to local educational agencies for elementary and secondary education programs to meet the special educational needs of Indian children. The amount of the grant to which a local educational agency would be entitled would be equal to the average per pupil expenditure multiplied by the number of Indian children enrolled in the local educational agency.

Under the committee action, \$10,000,000 would be provided to begin special programs and projects to improve educational opportunities for Indian children as authorized by section 810 of the Elementary and Secondary Education Act. This program provides grants for projects designed to test the effectiveness of programs for improving Indian educational services not available to Indian children in sufficient quality or quantity; training programs for educational personnel; and for dissemination and evaluation of the results of federally assisted programs.

The committee recommends \$1,000,000 to initiate a program of pilot and demonstration projects and research and evaluation of adult education programs for Indians. This program would encourage the dissemination of information and materials relating to, and the evaluation of the effectiveness of education programs which may offer educational opportunities to Indian adults.

An amount of \$1,000,000 is also included to provide the necessary funds for establishing the new Office of Indian Education, the National Advisory Council on Indian Education and for planning for implementation of the Indian Education Act. The amount would be allocated as follows: \$150,000 for the National Advisory Council; \$450,000 for 40 positions and related costs to staff the newly established Office of Indian Education; and \$400,000 to conduct planning studies.

The committee allowance for the Indian Education Act is intended to provide funds sufficient only for the second half of this fiscal year to get these new programs started. It is expected that the Office of Education will act expeditiously in this regard.

HIGHER EDUCATION

1972 comparable appropriation.....	\$590, 550, 000
1973 supplemental estimate (S. Doc. 92-91).....	509, 100, 000
House allowance.....	Not considered
Committee recommendation.....	689, 960, 000

The committee recommends \$689,960,000, an increase of \$180,860,000 over the supplemental estimate, and \$99,410,000 over last year's appropriation be appropriated now. A number of items—principally student assistance—have been excluded from the supplemental estimate and the committee recommendation. The Administration has testified that these estimates will be included in a January supplemental and the committee has indicated its desire to handle the request as part of an urgent supplemental.

Programs for which the committee has included an amount in this bill are as follows:

<i>Program</i>	<i>Recommended Amount</i>
Student assistance:	
Subsidies on guaranteed student loans.....	\$215, 000, 000
Direct student loans.....	293, 000, 000
Allen J. Ellender fellowship grants.....	500, 000
Institutional assistance:	
Developing institutions.....	60, 000, 000
University community services.....	15, 000, 000
Construction—State administration.....	3, 000, 000
Bankhead Jones Act.....	12, 460, 000
Endowment in lieu of a land-grant for Virgin Islands and Guam.....	6, 000, 000
Post-secondary innovation.....	10, 000, 000
Veterans cost-of-instruction payments.....	75, 000, 000
Total.....	689, 690, 000

STUDENT ASSISTANCE

For interest payments on Federally subsidized loans, the committee recommends \$215,000,000, the same as the request. The subsidies will be paid on about \$1.3 billion in new loans to 1,260,000 students during the current academic year as well as on loans made in prior years that have not yet entered repayment status. In addition to paying interest on loans before they are due for repayment, the amount covers a special allowance to lenders, depending upon market conditions, and pays off the loan in case of death or disability. Defaults on the program are charged to another appropriation, "The Student Loan Insurance Fund." Payments are mandatory when a proper bill is submitted.

Direct student loans, authorized by Part E of Title IV of the amended Higher Education Act, is a continuation of National Defense Student Loan authorized under Title II of the National Defense Education Act. The recommended \$293,000,000, together with \$23,600,000 appropriated late in 1972, will provide a total of \$316,600,000. This amount would include \$5,000,000 to reimburse schools for their share of loans cancelled for certain kinds of public service, \$2,000,000 for loans to institutions to help them meet matching requirements, and \$309,600,000 for capital contributions and insti-

tutional administrative allowance. Together with institutional contributions and loan repayments the recommended appropriation should provide loans averaging \$690 to 699,000 students.

No funds have been included in this bill for the newly authorized Basic Opportunity Grants or the Supplemental Opportunity Grants and College Work-study programs. In lieu of these funds, the Administration requested, and the committee allowed, \$3.4 million for staffing and other administrative expenses associated with planning for the new programs. The Commissioner of Education testified that the complexities of the law required considerable planning on the part of his office before the new programs could be put into place. The Commissioner indicated, however, that the Administration intends to propose substantial funding for the new program in January. The committee interprets this to mean 50 percent or more of entitlement. The committee expects that the Commissioner will make this intention known to the higher education community so that both colleges and students have some meaningful figures on which to plan.

The committee has included \$500,000 for Allen J. Ellender Fellowship Grants. The purpose of these grants is to honor the late Honorable Allen J. Ellender, a Senator from Louisiana and President pro tempore of the Senate, by providing the opportunity for participation, in his name, by students of limited economic means and their teachers in the program supported by the Close Up Foundation of Washington, D.C., a nonpartisan, nonprofit foundation.

Grants received under this joint resolution will be used to promote knowledge and understanding of the Federal Government among young people and their educators.

The Commissioner of Education is authorized to make these grants in accordance with the provisions of Senate Joint Resolution 265 to the Close Up Foundation of Washington.

INSTITUTIONAL ASSISTANCE

The committee has included \$60,000,000 for strengthening developing institutions authorized under title III of the Higher Education Act. The Title III program has been one of the most helpful and significant programs for the traditionally black colleges. This amount will be sufficient to maintain support for these institutions until January when the committee will consider any additional funds the President should recommend. No funds were included in the supplemental estimate for this program.

For University Community Services, the committee recommends \$15,000,000 an increase of \$9,300,000 over the supplemental estimate. This amount would fund half of the authorization.

The committee has heard convincing testimony on the need to provide facilities for continuing education developed by several universities across the country. The Federal Government provides close to \$4 billion annually for the support of adult and continuing education programs yet there is little assistance available to house these programs. The committee commends this matter to the Commissioner

of Education and will expect prior to next year's hearings, a summary report on the needs in this area and recommendations for funding in the Office of Education budget request.

The committee recommends \$3,000,000 for administrative expenses of State agencies which help administer the facilities construction program. The appropriation language would also permit the use of these funds to establish State Postsecondary Education Commissions under Section 1202 of the Higher Education Act.

The Education Amendments of 1972 authorized lump-sum endowments in lieu of land-grants to the Virgin Islands and Guam. The committee recommends that the authorized \$3,000,000 each be appropriated. The committee has also included \$12,460,000 for continuing support to land grant colleges under the Bankhead-Jones Act. No funds were included for this item in the supplemental estimate.

For post-secondary innovation and reform, the committee recommends the full \$10,000,000 authorized by section 404 of the General Education Provisions Act.

The committee has provided \$75,000,000 for making cost-of-instruction payments to colleges and universities which increase their enrollments of veterans. This program would encourage institutions of higher education to recruit additional veterans, provide remedial services, and generally help defray instructional costs associated with the program. The committee expects that the funds provided will be made available to the colleges for the second half of this school year so that veterans will benefit at the earliest possible date. It has come to the committee's attention that the authorizing legislation for this program is viewed by some as an entitlement. The history of the law does not support this contention. The committee, though, would encourage the Administration and the legislative committees to take whatever action is necessary to clarify the intent of the law.

LIBRARY RESOURCES

1972 comparable appropriation.....	\$15,000,000
1973 supplemental estimate (S. Doc. 92-91).....	17,857,000
House allowance.....	Not considered
Committee recommendation.....	17,857,000

The committee recommends the full supplemental estimate of \$17,857,000 for the College library program. Of the total amount provided, \$12,500,000 would be for college library resources, \$3,572,000 for librarian training and \$1,785,000 for library research and demonstrations.

The committee allowance provides for a basic library resources grant of \$5,000 for each of approximately 2,500 eligible institutions of higher education. The distribution of this appropriation among library resources, training and research reflects the priorities provided for in the Education Amendments of 1972.

NATIONAL COMMISSION ON THE FINANCING OF POSTSECONDARY
EDUCATION

1972 comparable appropriation.....	0
1973 supplemental estimate (S. Doc. 92-91).....	\$1, 500, 000
House allowance.....	Not considered
Committee recommendation.....	1, 500, 000

The committee recommends an appropriation of \$1,500,000 for the National Commission on the Financing of Postsecondary Education. This Commission was authorized by section 140 of the Education Amendments of 1972. The appropriation language makes the funds for the Commission available for an additional year to allow sufficient time for completion of the study.

EDUCATIONAL RENEWAL

1972 comparable appropriation.....	\$107, 209, 000
1973 supplemental estimate (S. Doc. 92-91).....	81, 165, 000
House allowance.....	Not considered
Committee recommendation.....	81, 165, 000

The committee recommends a supplemental appropriation of \$81,165,000 for items requested under the authority of the Education Professions Development Act, the same as the supplemental estimate.

Most of the funds for activities included under this appropriation have been provided for in the regular Labor-HEW appropriation bill.

The committee allowance reflects the distribution of funds required by the Education Amendments of 1972. This includes \$35,707,000 for career opportunities and urban-rural programs, \$17,953,000 for categorical training projects, \$11,860,000 for career education training, \$8,000,000 for training higher education personnel at less than the Ph.D. level, \$5,930,000 for fellowships for elementary and secondary education personnel, and \$1,715,000 for other education professions activities.

The committee expects that funds under title V, part E of EPDA will be concentrated on training institutes to prepare and strengthen critically needed higher education personnel in special areas such as the community college field, and with special need groups such as minority students, the Spanish-Speaking and women, veterans, and in other areas where there is a shortage of qualified personnel to meet new needs in postsecondary education.

SALARIES AND EXPENSES

1973 appropriation request.....	\$68, 360, 000
1973 supplemental estimate (S. Doc. 92-91).....	13, 905, 000
House allowance.....	Not considered
Committee recommendation.....	13, 905, 000

The committee recommends the full supplemental estimate of \$13,905,000 which will fund a net increase of 486 positions to carry out the additional responsibilities for programs in the new Education Amendments of 1972. Included in the recommended increase are an additional 485 positions to carry out the new Emergency School

Aid Act; 240 of these 485 positions, however, were funded in fiscal year 1972 and authorized by the fiscal year 1973 continuing resolution to carry out the Emergency School Assistance Program and Title IV of the Civil Rights Act of 1964.

Other programs to be implemented under the Education Amendments of 1972 (Basic Educational Opportunity Grants Program, Community College Unit, Occupational Education Programs, Support for Improvement of Postsecondary Education, and the Study and Report on Rules and Regulations) would require 86 new positions. But the committee understands that in reassessing requirements in light of the priority programs called for in this new legislation, the Office of Education has proposed to transfer from lower priority programs 26 positions, to result in a net additional requirement of only 60 positions for these other programs.

Affecting the total positions and funds available to the Office of Education in fiscal year 1973 is also a transfer of 59 positions from the Office of Education to the Assistant Secretary for Education.

The committee's recommendation represents a net increase in positions for the Office of Education in fiscal year 1973 of 486, from 2,608 total positions available to 3,094, corresponding to an increase of \$13,905,000, from \$68,360,000 to \$82,265,000.

NATIONAL INSTITUTE OF EDUCATION

1972 comparable appropriation.....	\$87, 216, 000
1973 supplemental estimate (S. Doc. 92-91).....	\$92, 082, 000
House allowance.....	Not considered
Committee recommendation.....	\$92, 082, 000

The committee has included \$92,082,000 for funding of the recently authorized National Institute of Education. This amount is the same as the supplemental estimate. This item was not considered by the House. In addition to these funds the bill language transfers amounts included in the regular HEW appropriation bill for dissemination activities, except general dissemination, and the District of Columbia schools project. This transfer is in accord with the intent of the authorizing legislation. An amount of \$17,918,000 was associated with the activities to be transferred in the regular budget estimate for the Office of Education, and in the House and Senate action on the regular HEW Bill. In total therefore, under the committee recommendation, \$110,000,000 could be available for this new agency in fiscal year 1973.

About \$70,000,000 of the allowance is needed to carry on prior commitments made by the Office of Education under existing programs which have been transferred to the National Institute of Education. These include such research endeavors as Experimental Schools, Career Education Models and Educational Laboratories and Development Centers. The committee, however, expects the Institute to conduct a careful review of these existing activities and to continue funding only those which fit into the NIE mission as defined in the enabling legislation.

The committee wishes, however, to mention its endorsement of the District of Columbia school project being funded from this appropria-

tion. The imaginative expenditure of these funds by the D.C. public school system could facilitate District-wide opportunities for upgrading the qualifications and quality of professional educational personnel and of programs for the community as a whole. The committee hopes that this project will provide a model for the nation, both in educational content and in the wise and economical use of Federal funds. The committee notes that requests for appropriations for these purposes will henceforth be made by the new National Institute of Education. Where appropriate, the Institute should draw on the expertise of the Office of Education to assure the necessary continuity of effort.

The committee anticipates that the institute will use most of the remaining funds to support new projects which will lead to an enhancement and improvement of our educational system. An amount of \$6,820,000 has been included in this bill to support 350 positions—an increase of 176 over the 1972 level. These totals include \$918,000 and 39 positions associated with programs which would be transferred from the Salaries and Expenses appropriation of the Office of Education to the National Institute of Education. One major element of the personnel increase is staff to establish an intramural research program as authorized in the basic law. Additionally, a significant number of staff will be necessary to manage the new agency and support the new initiatives it will undertake.

SOCIAL AND REHABILITATION SERVICE

SOCIAL AND REHABILITATION SERVICES

1972 comparable appropriation.....	\$778, 124, 000
1973 supplemental estimate (H. Doc. 92-216).....	893, 448, 000
House allowance.....	893, 448, 000
Committee recommendation.....	899, 268, 000

The committee recommends \$899,268,000, which is \$5,820,000 over the House allowance and the budget estimate and \$121,144,000 over the comparable appropriation for 1972.

For rehabilitation services, the committee recommends \$675,785,000, an increase of \$58,024,000 over the 1972 comparable level. The basic States grant program together with the special project activities will serve an estimated 1,195,000 disabled persons and will rehabilitate 326,000 persons into gainful employment.

The committee has allowed the \$9,000,000 requested to continue the support of rehabilitation projects for the developmental disabled. New emphasis is to be placed on the improvement of community based services for the mentally retarded.

The committee strongly endorses \$100,000,000 requested for special programs for the aging. The increased resources, \$55,300,000 over the 1972 level, will expand services to the elderly to reach a greater portion of our older population in need.

The committee has included \$69,883,000 for SRS research, an increase of \$5,820,000 over the budget request. Five million dollars of the increase is to provide for the increased construction cost for

new permanent facilities of the National Center for Deaf/Blind Youths and Adults at Sands Point, New York. The original plans for the Center were first drafted in 1967. In 1971, \$2,500,000 was appropriated as a starting point in the construction; however, because of the rapid escalation of construction costs, and special features which have been added on the expert advice from specialists to meet the needs of the deaf-blind, the project will cost approximately \$7,900,000.

The committee recommendation also includes \$11,820,000 for income maintenance experimentation, and increase of \$820,000 over the budget request. The increase of \$820 thousand is to provide for the design phase of a project to test a new jobs and income support program as a replacement for the existing Unemployed Fathers component of the AFDC program.

The committee is hopeful that the test project will demonstrate that it is possible to replace the disincentive features in the present system with a new system which provides strong financial work incentive coupled with the provision of job opportunities and whose ultimate aim is enhancing the economic and social independence of low-income families.

It is the intent of the committee that this program involve the participation of the representatives of all interested groups in the planning stage. Because of its special interest in this project, the committee will expect the Department to submit the results of the design phase to the committee for its review before proceeding to full scale implementation of the test project.

The committee has also provided the full request of \$44,600,000 for SRS training in order to continue the program at the 1972 level of support. The committee recognizes the importance of continuing these efforts in basic support of rehabilitation, the aging and other programs of the Agency.

The committee is concerned by evidence that several of the professional manpower training areas specified as appropriate targets for Vocational Rehabilitation Act funds have experienced a significant funding reductions over the past several years. Fiscal 1972 support for graduate training programs in speech pathology and audiology, for example, represented a more than 40-percent cutback from the fiscal 1971 level. The Committee recognizes that the SRS has been attempting to place greater emphasis on undergraduate and in-service training programs; however, this reduction appears to be far too severe. The committee is convinced that a balanced program of manpower-training is essential to meet the personnel needs of rehabilitation institutions and programs.

SPECIAL INSTITUTIONS

MODEL SECONDARY SCHOOL FOR THE DEAF

CONSTRUCTION	
1973 appropriation request.....	\$1, 000, 000
1973 supplemental estimate.....	0
House allowance.....	Not considered
Committee recommendation.....	7, 545, 000

The committee has included an additional \$7,545,000 for the construction of the Model Secondary School for the Deaf. These funds are urgently needed to cover inflation costs and for the finalization of facility plans to satisfy program requirements and site development costs associated with unstable subsurface conditions which could not have previously been known. If these funds are not made available now, this Congressionally mandated program will be drastically and detrimentally affected. The funds presently available are enough to build facilities sufficient to have only two hundred day students rather than the programmatically required 600 students, including 450 resident students. The resident students were largely to be drawn from Pennsylvania, Maryland, Virginia, West Virginia, Delaware and Washington, D.C. If the funds are not made available now, only 200 children from the National Capitol area can be served as resident students.

Further, if the amount in the request is not made available now, a much larger appropriation will be required at a later date to complete the construction of the facility, the cost of which is constantly increasing due to inflation.

OFFICE OF CHILD DEVELOPMENT

CHILD DEVELOPMENT

1972 comparable appropriation.....	\$390, 568, 000
1973 supplemental estimate (H. Docs. 92-216, 267).....	408, 861, 000
House allowance.....	408, 056, 000
Committee recommendation.....	422, 056, 000

The committee recommends an appropriation of \$422,056,000 for the Office of Child Development, an increase of \$31,513,000 over the 1972 comparable level, \$13,195,000 more than the budget request, and \$14,000,000 more than the House allowance.

The allowance provides \$12,500,000 for early childhood and youth research and demonstration projects. The committee feels that initiatives being mounted on child development research, with emphasis on the first five years of life, should have a significant pay-off in the development of effective programs for the nation's children.

The allowance also includes \$407,255,000 for the Head Start program for approximately 400,000 children.

The Economic Opportunity Act changed the method by which funds are distributed among the States and Territories. The budget request did not contemplate a legislative increase for Puerto Rico and is deficient by \$14 million. The committee is advised that unless the additional funds are made available, it will be necessary to reduce programs already operating in the 50 states.

The committee agrees with the House and has not approved a requested increase of \$805,000 for salaries and related expenses for 70 additional positions. The committee was not persuaded that this additional staff is urgently needed since the programs administered are being maintained at essentially the current level.

The committee notes with interest the new developments and improvements in Project Head Start. Additionally, the recent enactment of the extension of the Economic Opportunity Act contains new provisions which require implementation and reporting in fiscal year 1973. The committee is anxious to know what OCD is doing to effectively follow-through on the mandates of the EOA amendments and will expect a report on this at next year's hearings.

OFFICE OF THE SECRETARY

OFFICE FOR CIVIL RIGHTS

1973 appropriation request.....	\$13,587,000
1973 supplemental estimate (S. Doc. 92-91).....	1,322,000
House allowance.....	Not considered
Committee recommendation.....	1,322,000

The committee recommends \$1,322,000, the full amount of the supplemental request. The House did not consider this item. The funds provided will be used for grant eligibility determination, evaluation of school district plans, negotiation of acceptable plans, monitoring of compliance, negotiation with noncompliant districts, and participation in informal enforcement proceedings. In addition, funds would also be used to support activities related to the proposed emergency school aid program and for enforcement of title IX of the Higher Education Act which prohibits sex discrimination in college admissions.

DEPARTMENTAL MANAGEMENT

1973 appropriation request.....	\$56,893,000
1973 supplemental estimate (S. Doc. 92-91).....	541,000
House allowance.....	Not considered
Committee recommendation.....	541,000

The committee recommends \$541,000, the amount of the budget request, to provide for increased legal, audit and financial management and public affairs workloads of the Office of the Secretary resulting from enactment of the Education amendments of 1972. The House did not consider this item.

RELATED AGENCIES

ACTION

OPERATING EXPENSES, DOMESTIC PROGRAMS

1972 comparable appropriation	¹ None
1973 supplemental estimate (H. Doc. 92-216, 92-267)	\$98,425,000
House allowance	94,107,000
Committee recommendation	94,107,000

¹ There was no appropriation for Action in FY 1972. Appropriations were transferred from three different agencies.

The committee recommends \$94,107,000 for the domestic programs of Action, a reduction of \$4,318,000 from the budget request, the same as the House allowance and an increase of \$13,675,000 over the amounts available for the programs for fiscal year 1972. This is the first appropriation to Action since it was established as an independent agency on July 1, 1972 by the President's Reorganization Plan No. 1, and Executive Order No. 11603. FY 1973 funds for Action were not included in the regular bill due to the lack of authorizing legislation.

The recommended appropriation provides for the domestic volunteer programs, and Action's general support of these programs including federal staff salaries and expenses and related, miscellaneous costs. The programs are Volunteers in Service to America (VISTA) and University Year for Action (UYA), under the Economic Opportunity Act amendments of 1972, signed into law on September 19, 1972, the Foster Grandparents and the Retired Senior Volunteers Program (RSVP), under the Older Americans Act, which has passed both the House and Senate and is now in Conference Committee, and the Service Corps of Retired Executives (SCORPE) and Active Corps of Executives (ACE), under the Small Business Act. All of these programs were transferred to Action in FY 1972 from OEO, HEW, and SBA, respectively.

The committee recommendation contains the amount requested to expand the enrollment in all of the above listed programs. The committee agrees with the House in allowing one-half of the requested increase of \$8,636,000 for new initiatives.

OFFICE OF ECONOMIC OPPORTUNITY

ECONOMIC OPPORTUNITY PROGRAM

1972 comparable appropriation	\$762,336,000
1973 supplemental estimate (H. Doc. 92-216, 92-267)	760,200,000
House allowance	760,200,000
Committee recommendation	840,000,000

The committee recommends an appropriation of \$840,000,000, an increase of \$79.8 million to the House allowance and the budget request for the Office of Economic Opportunity. Fiscal year 1973 funds were not included in the regular bill due to the lack of authorizing legislation. The Economic Opportunity Act amendments of 1972 was signed into law on September 19, 1972 (Public Law 92-424).

The budget request of \$760,200,000 is actually a net increase of \$57,528,000 over the FY 1972 appropriation when the total available last year is adjusted to reflect the transfer of VISTA to Action, and to deduct the supplemental appropriation of \$20 million for emergency food and medical services which was enacted late in the fiscal year 1972 and available for use in fiscal year 1973.

However, most of the increase contemplated in the budget request went toward maintaining the current operating levels for local initiative, drug rehabilitation, special impact, and legal services, and some expansion in research, development and evaluation and alcoholic counseling programs was also requested.

The committee was urged to add funds for specific programs that would have brought the total well above the authorized amount. It's recommendation of \$840,000,000 will provide specific additional funding beyond the budget request for five areas of special concern: (1) Puerto Rico, (where a deficiency was created by the EOA amendments enacted last month, as described for Project Head Start, above) (2) Emergency Food and Medical Service, (3) Legal Services, (4) Community Economic Development, and (5) Comprehensive Health Services.

The committee is concerned over major organizational changes being made with respect to the Emergency Food and Medical Services program at OEO. The committee has been advised that the Washington office staff has been disbanded, and the direction of the program has for all intents been delegated to the regional offices, and to the Operations Branch of the OEO.

The actions of committee should have made clear by now the firm support which the Congress intends for the Emergency Food and Medical Services Program. The committee reiterates in the strongest possible terms our desire to see the EFMS strengthened and supported within the OEO. That implies the maintenance of a national office staff with primary responsibility for the program, and a capability for directing programs with wider-than-regional impact.

The EFMS has proved a most important tool in the fight against hunger, a fight which cannot be abandoned. While it is true that larger, longer established programs exist to combat poverty-related hunger and malnutrition, none has the flexibility and responsiveness of the EFMS. In fact, several of the major feeding programs owe their continued effectiveness to EFMS. For example, EFMS funds are responsible for the existence of nearly half of the Supplemental Foods programs providing specially nutritious foods for poor pregnant women and young children; EFMS pioneered in some of the earliest and most successful programs for group feeding of the elderly; EFMS has made surplus commodity foods programs more accessible and successful to the poor in isolated Southwestern counties; EFMS has made the services of part-time physicians available to counties that had no medical personnel at all. Equally important, EFMS has supported private efforts to combat hunger, a particularly outstanding example in the assistance to the Neighbors-In-Need program operating in Seattle, Wash.

In providing additional funds for the EFMS in FY '73 the committee once again reaffirms its continued and strong interest in the vigorous maintenance of the EFMS program.

The committee has included language in the bill providing for the transfer of the assets and liabilities of the existing title III-A revolving loan fund, (administered by the Agriculture Department under a delegation of authority from the Director of OEO) to the newly created Rural Development Loan Fund administered by OEO. The committee is aware that certain loans previously made by the Farmers Home Administration of the Department of Agriculture pursuant to title III-A remain outstanding and must be serviced by that agency. The statutory language providing for the transfer would include within this transfer not only the assets but also the liabilities of the title III-A fund. Certainly one of the continuing liabilities of that fund is the expense involved in administering the loans which have been made under title III-A.

In providing for the transfer of the assets and liabilities of the revolving fund previously established under title III-A to the Rural Development Loan Fund, it is the intent of the committee that part of the monies from the Rural Development Loan Fund may be made available to the Farmers Home Administration and may be utilized by it to defray costs necessarily incurred in administering outstanding title III-A loans.

GENERAL PROVISIONS

The committee has included two general provisions, sections 401 and 402, pertaining to the new Social Services legislation contained in title III of the revenue sharing legislation. The concept of these amendments was agreed to by the Senate as amendments to H.R. 1 which is now pending in conference. They are included in the committee bill to insure that they will become law this session if contained in the enacted bill.

LIMITATIONS AND LEGISLATIVE PROVISIONS

In accordance with Senate Rule XVI, the following amendments recommended by the Committee in Chapter IV, not made to carry out the provision of an existing law, are brought to the attention of the Senate:

On page 8, under the heading "Higher Education," the last provision.

On page 10, under the heading "Social and Rehabilitation Service," the last provision.

On page 12, under the heading "Office of Economic Opportunity," the last two provisions.

On page 14, under the heading "General Provisions," Sections 401 and 402.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL

H. Doc. No.	Department or activity	Budget estimate	Recommended in House bill	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—	
					Budget estimate	House bill
	CHAPTER IV DEPARTMENT OF LABOR MANPOWER ADMINISTRATION					
92-216, 92-267	Salaries and expenses.....	\$26,602,000	\$26,602,000	\$26,602,000		
92-216, 267 and S. Doc. 92-70.	Manpower training service.....	\$29,862,000	\$29,862,000	\$29,862,000		
	<i>Limitation on Grants to States for Unemployment Insurance and Employment Services (Trust Fund).</i>		(40,000,000)	(40,000,000)		
	Total, Department of Labor.....	856,464,000	856,464,000	856,464,000		
	DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE HEALTH SERVICES AND MENTAL HEALTH ADMINISTRATION					
92-330.	Mental health.....	60,000,000	60,000,000	60,000,000		
S. Doc. 92-91.	EDUCATION DIVISION Salaries and expenses, Assistant Secretary for Education.....	2,242,000		2,242,000		+ \$2,242,000
S. Doc. 92-91.	OFFICE OF EDUCATION Emergency school assistance.....	487,500,000		270,640,000	-\$216,860,000	+270,640,000
	Indian education.....			36,000,000	+36,000,000	+36,000,000
S. Doc. 92-91.	Higher education.....	509,100,000		689,960,000	+180,860,000	+689,960,000

S. Doc. 92-91...	Library Resources.....	17,857,000	17,857,000	17,857,000	+17,857,000
S. Doc. 92-91...	National Commission on the Financing of Postsecondary Education.....	1,500,000	1,500,000	1,500,000	+1,500,000
S. Doc. 92-91...	Education Renewal.....	81,165,000	81,165,000	81,165,000	+81,165,000
S. Doc. 92-91...	Salaries and Expenses.....	13,905,000	13,905,000	13,905,000	+13,905,000
	NATIONAL INSTITUTE OF EDUCATION				
S. Doc. 92-91...	Operations, salaries and expenses.....	92,082,000	92,082,000	92,082,000	+92,082,000
	SOCIAL AND REHABILITATION SERVICE				
S. Doc. 92-216...	Social rehabilitation services.....	893,445,000	893,445,000	893,445,000	+8,820,000
	SPECIAL INSTITUTIONS				
	Model Secondary School for the Deaf.....				+7,545,000
	OFFICE OF CHILD DEVELOPMENT				
S. Doc. 92-216, 92-267.	Child development (Head Start).....	408,881,000	408,056,000	422,053,000	+14,000,000
	OFFICE OF THE SECRETARY				
S. Doc. 92-91...	Office for Civil Rights.....	1,322,000		1,322,000	+1,322,000
S. Doc. 92-91...	Departmental Management.....	541,000		541,000	+541,000
	Total, Department of HEW.....	2,560,523,000	1,381,504,000	2,596,083,000	+1,234,579,000
	RELATED AGENCIES				
	ACTION				
92-216, 92-267	Operating expenses, domestic programs.....	93,425,000	94,107,000	94,107,000	-4,318,000
	OFFICE OF ECONOMIC OPPORTUNITY				
92-216, 92-267	Economic opportunity program.....	760,200,000	760,200,000	840,000,000	+79,800,000
	Total, related agencies.....	853,625,000	854,307,000	934,107,000	+79,800,000
	Total, chapter IV:				
	New budget (obligational) authority.....	4,294,612,000	3,072,275,000	4,386,654,000	+1,314,379,000
	Limitation on administrative and nonadministrative expenses.....		(40,000,000)	(40,000,000)	(+40,000,000)

Note.—The House did not consider any of the budget estimates transmitted to the Senate on Oct. 10, 1972, contained in S. Doc. 92-91.

CHAPTER V

LEGISLATIVE BRANCH

SENATE

OFFICE OF THE SECRETARY

The committee has approved requests of the Secretary for changes in the titles of certain employees in his office, and the transfer of a position from his administrative payroll to the statutory payroll, thereby making funds available for a new position needed to carry out his responsibilities under the Federal Election Campaign Act of 1971. The recommended appropriation of \$8,980 and language are as follows:

For an additional amount for "Office of the Secretary", \$8,980: *Provided*, That effective November 1, 1972, the Secretary may appoint and fix the compensation of a clerk in the office of the official reporters of debates at not to exceed \$13,468 per annum, an assistant librarian at not to exceed \$17,871 per annum in lieu of a senior reference assistant at not to exceed such rate, a senior reference assistant at not to exceed \$12,691 per annum in lieu of an assistant librarian at not to exceed such rate, a clerk at not to exceed \$9,583 per annum in lieu of a messenger at not to exceed such rate, seven clerks at not to exceed \$8,806 per annum each in lieu of seven messengers at not to exceed such rate, and the title of the position chief messenger in the Secretary's office is hereby changed to deputy special assistant.

OFFICE OF SERGEANT AT ARMS AND DOORKEEPER

The committee recommends an appropriation of \$42,305 to fund three new positions in the computer service section. These positions are necessary for the implementation and operation of the initial phase of computerization of the record keeping system of the Secretary approved by the Committee on Rules and Administration. The proposed language reads as follows:

For an additional amount for "Office of Sergeant at Arms and Doorkeeper", \$42,305: *Provided*, That effective November 1, 1972, the Sergeant at Arms may appoint and fix the compensation of a manager programmer at not to exceed \$22,533 per annum, and two senior programmer analysts at not to exceed \$20,461 per annum each.

TRANSFER OF FUNDS

The committee recommends transfers of \$140,000 to the appropriation "Inquiries and Investigations", 1972 to cover an estimated deficiency resulting from increased resolution authorizations and increased reporting and transcribing rates, and \$1,020,000 to the appropriation "Miscellaneous Items", 1972 to cover deficiencies, primarily in the

areas of communications and mechanical equipment. In the communications area the deficit was occasioned by a recent increase in allocations not previously funded and the mechanical equipment deficit basically resulted from equipment purchases charged to the clerk hire appropriation, without compensating transfer of funds. The committee proposes to derive these sums from the appropriation "Salaries, Officers and Employees", 1972 which has an unobligated balance sufficient to this purpose. The committee has approved an increase in the budget estimate for mechanical equipment funding for fiscal year 1974.

The language follows:

INQUIRIES AND INVESTIGATIONS

For an additional amount for "Inquiries and Investigations", fiscal year 1972, \$140,000, to be derived by transfer from the appropriation "Salaries, Officers and Employees", fiscal year 1972.

MISCELLANEOUS ITEMS

For an additional amount for "Miscellaneous Items", fiscal year 1972, \$1,020,000, to be derived by transfer from the appropriation "Salaries, Officers and Employees", fiscal year 1972.

LEGAL REFERENCE BOOKS

An administrative provision, as follows, has been inserted to revise the law to conform to a change in the name of a legal publication referred to therein:

Clause (2) of the fourth paragraph under the heading "Administrative Provisions" in the appropriations for the Senate in the Legislative Branch Appropriation Act, 1972, is amended by striking out "Federal Code Annotated" wherever it appears and inserting in lieu thereof "United States Code Service".

SENATORIAL TRANSPORTATION EXPENSES

The committee recommends an administrative provision to permit reimbursement of transportation expenses of employees in the State offices of Senators for travel on official business outside their duty stations but wholly within the State, as follows:

The first sentence of the third paragraph under the heading "Administrative Provisions" in the appropriations for the Senate in the Legislative Branch Appropriation Act, 1959, as amended by the Legislative Branch Appropriation Act, 1972 (2 U.S.C. 43b), is amended to read as follows:

"The contingent fund of the Senate is hereby made available for reimbursement of actual transportation expenses incurred by each Senator in traveling on official business and such expenses incurred by employees in that Senator's office in making round trips on official business by the nearest usual route between Washington, District of Columbia, and the home State of the Senator involved, and in traveling within that State (other than transportation expenses incurred by an employee assigned to a Senator's office within that State

- (A) while traveling in the general vicinity of such office,
- (B) pursuant to a change of assignment within such State, or
- (C) in commuting between home and office)."'

SUMS DUE DECEASED SENATORS AND SENATE EMPLOYEES

Language has been inserted in the bill to permit Senators and Senate employees to designate beneficiaries for the payment of sums due at the time of their death.

The first paragraph under the heading "Payment of Sums Due Deceased Congressional Personnel" in the appropriation for the Legislative Branch in the Second Supplemental Appropriation Act, 1951 (2 U.S.C. 36a), is amended to read as follows:

"Under regulations prescribed by the Secretary of the Senate, a person serving as a Senator or officer or employee whose compensation is disbursed by the Secretary of the Senate may designate a beneficiary or beneficiaries to be paid any unpaid balance of salary or other sums due such person at the time of his death. When any person dies while so serving, any such unpaid balance shall be paid by the disbursing officer of the Senate to the designated beneficiary or beneficiaries. If no designation has been made, such unpaid balance shall be paid to the widow or widower of that person, or, if there is no widow or widower, to the next of kin or heirs at law of that person."

TRAVEL ADVANCES

At the request of the Secretary, an authorization for advances to employees to defray travel expenses necessary in the enforcement of the provisions of the Federal Election Campaign Act of 1971, has been inserted in the bill as follows:

The Secretary of the Senate is hereafter authorized to advance, in his discretion, to any designated employee under his jurisdiction, such sums as may be necessary, not exceeding \$1,500, to defray official travel expenses in assisting the Secretary in carrying out his duties under the Federal Election Campaign Act of 1971. Any such employee shall, as soon as practicable, furnish to the Secretary a detailed voucher for such expenses incurred and make settlement with respect to any amount so advanced.

EXISTING POSITION, INCREASE IN SALARY CEILING, COMMITTEE ON APPROPRIATIONS

The following language has been included in the bill by the committee authorizing a salary ceiling of not to exceed \$35,742 for an existing position under the Committee on Appropriations:

Subsection (e) (3) (B) of section 105 of the Legislative Branch Appropriation Act, 1968, as amended, and as modified by orders of the President pro tempore of the Senate (2 U.S.C. 61-1), is amended by striking out the word "two" and inserting in lieu thereof "three".

CONSOLIDATION OF SENATORIAL ALLOWANCES AND CONVERSION TO
CALENDAR YEAR BASIS

The committee recommends a merger of the current allowances for long-distance telephone calls and telegram charges, stationery, airmail and special delivery stamps, transportation, home office expenses, subscriptions, State office rentals, and telephone charges incurred outside of Washington, D.C., into one consolidated allowance for the same purposes. This new multipurpose account will be placed on a calendar year basis, effective January 1, 1973, and will be rated, for each Senator, at the aggregate of the individual amounts currently in effect. There will be no increase in the overall amount allowed each Senator or in the appropriation. The two purposes of this action are to provide flexibility to each Senator in the management of his office and to establish the calendar year as the standard accounting period.

The current fiscal year allowances will be reduced to 50 percent of the amount presently authorized, which amount will be available on the current individual allowance basis through December 31, 1972.

All reimbursements of expenses incurred under this new allowance, from and after January 1, 1973, will be made upon itemization and certification of each Senator. Airmail and special delivery stamps will no longer be furnished in kind but will become a reimbursable item. The Sergeant at Arms will continue to process all State office rental payment vouchers but home office expense reimbursement vouchers will thereafter originate in each Senator's office.

The consolidated control account for each Senator will be maintained by the disbursing office, which office will advise Senators of the payments made from this account, when vouchers submitted exceed accruals, and of possible deficiencies at the earliest practical moment. An antideficiency provision has been included in the authorization which will preclude payment of any voucher which exceeds the Senator's accrued allowance through the month in which the voucher is received for payment.

The consolidation does not include any of the funds available for clerk hire.

JOINT ITEMS

JOINT COMMITTEE ON INTERNAL REVENUE TAXATION

The committee concurs with the House of Representatives in recommending an appropriation of \$135,000 for this Joint Committee. These additional funds have been requested in order to cover the salaries of three additional professional staff members and two additional secretaries; for the tax services for an additional suite being assigned to the staff, and for staff salary adjustments that will be made sometime during this fiscal year.

OFFICE OF THE ATTENDING PHYSICIAN

For the Office of the Attending Physician, the committee recommends an additional appropriation of \$5,000 to be available as an allowance for a medical consultant. In addition, language has been included in the bill by the committee providing that the Attending Physician to the United States Congress, while so serving, shall be

considered to hold the rank of Rear Admiral, Medical Corps, U.S. Naval Reserve.

CAPITOL POLICE

The committee was advised that under a recent court decision in the District of Columbia members of the Capitol Police force who carry revolvers outside the Capitol grounds would be subject to prosecution for carrying an unregistered weapon. This results from an interpretation of the law that the Capitol Police force does not come within any of the classes set forth in 22 District of Columbia Code, sections 3204 and 3305 dealing among other matters with the carrying of firearms within the District of Columbia.

The Chief of the Capitol Police force advised the committee that it was imperative that the authority of the Capitol Police force be extended to include the same powers as those extended to the Metropolitan Police, U.S. Park Police, and the Executive Protective Service.

City streets pass through the boundaries of the Capitol grounds. Nevertheless, they are identified as city streets. The nursery, operated by the Architect of the Capitol, is located across the Anacostia River in Southeast Washington. The Capitol Power Plant is not contiguous with the Capitol grounds. Police escorts are often required for deliveries to the banks from the office of the Sergeant at Arms.

The Committee on Public Works of the Senate has been considering this matter but it is doubtful the law can be amended in the regular order before adjournment. The chairman of the Committee on Public Works, in a communication to the chairman of the Committee on Appropriations, proposed that the supplemental appropriation bill be amended to authorize the Capitol Police to carry firearms under regulations to be prepared by the Sergeant at Arms of the Senate and the Sergeant at Arms of the House of Representatives. The following language proposed to the committee by the Committee on Public Works has been included in the bill:

SEC. 507. Section 1824 of the Revised Statutes (40 U.S.C. 210), is amended by adding at the end thereof the following new sentence: "Such arms so furnished shall be carried by each officer and member of the Capitol police, while in the Capitol Buildings (as defined in section 16(a)(1) of the act of July 31, 1946, as amended (40 U.S.C. 193m)), and while within or outside of the boundaries of the United States Capitol Grounds (as defined in the first section of the Act of July 31, 1946, as amended (40 U.S.C. 193a)), in such manner and at such times as the Sergeant at Arms of the Senate and the Sergeant at Arms of the House of Representatives may, by regulations, prescribe."

ADMINISTRATIVE PROVISION

The House included language in the bill in the Legislative Chapter providing that the provisions of House Resolution 890 relating to the compensation of the Clerk, the Doorkeeper, and the Sergeant at Arms of the House of Representatives, and the Chief of Staff of the Joint Committee on Internal Revenue Taxation shall be the permanent law with respect thereto. The Committee has stricken the House provision and has rewritten it to exclude the Chief of Staff of the Joint Committee on Internal Revenue Taxation since it is not believed that the provisions of the House Resolution should relate to this position.

ARCHITECT OF THE CAPITOL
CAPITOL BUILDINGS AND GROUNDS
CAPITOL BUILDINGS

The committee agrees with the need for increased security in the Capitol buildings and therefore recommends an appropriation of \$3,000,000, the same amount as the House, for the installation of security apparatus for the protection of the U.S. Capitol buildings.

In a hearing before the subcommittee on September 15, James M. Powell, chief of the U.S. Capitol Police, stressed the need for tighter security measures in the Capitol buildings. In this regard, the U.S. Secret Service and the Federal Bureau of Investigation have been assisting the Capitol Police in determining the most appropriate means of providing maximum security to these buildings. It has been determined that it is absolutely necessary that the use of police personnel be augmented by the use of a closed circuit surveillance system, a low voltage X-ray parcel inspection system, and an intrusion detection system. The authorization for this appropriation is contained in H. Con. Res. 550, which has been agreed to in identical form in the two Houses.

SENATE OFFICE BUILDINGS

The committee recommends an appropriation of \$110,000 to install new lighting fixtures in the Old Senate Office Building. The present fixtures are 15 years old and should be replaced with new fluorescent fixtures of an improved design. The new fixtures will be hung on the existing metal supports installed in 1957 and no rewiring will be required.

NEW SENATE OFFICE BUILDING COMPLETION AND RELATED MATTERS

The committee recommends an appropriation of \$53,500,000 for the Architect of the Capitol for the following purposes which were authorized in S. 3917 which passed the Senate, Sept. 13, 1972.

NEW SENATE OFFICE BUILDING COMPLETION

The committee recommends an appropriation of \$47,925,000 for the completion of the New Senate Office Building by construction on the east half of square 725. The proposed addition would contain approximately 654,800 gross square feet, as compared to 712,900 gross square feet in the existing new building. Also, studies indicate that the greatest need of the Senate is for additional office rooms, rather than hearing rooms. The new structure would have between 400 to 450 rooms as compared to approximately 500 in the existing new building.

The estimated cost of construction and equipment of the building is \$47,925,000. This figure is based on schematic studies made several years ago, but updated to an anticipated bid date in 1974. This cost estimate does not include furniture and furnishings or the cost of expansion of the Capitol power plant necessary to serve the new portion of the building. The furniture and furnishings will be authorized and

funded later in accord with the usual practice. The power plant expansion, including services for the completed Senate Office Building, the James Madison Memorial Library of Congress Building, and other anticipated construction, is now pending before the House Committee on Public Works. Planning funds have already been granted for the power plant work.

The estimated cost of construction and equipment of the new Senate structure includes the cost of architect-engineer planning funds, inspection, tests, administration, and related costs.

Construction and equipment cost would amount to \$67.14 per square foot. Total cost, including planning, inspection, et cetera, would equal approximately \$73.30 per square foot, assuming a 1974 bid date.

The design will be developed in close collaboration with the Senate Committee on Public Works and the Senate Office Building Commission.

LAND ACQUISITION, SQUARE 724, DEMOLITION OF BUILDINGS, AND
DESIGN COMPETITION FOR GARAGE PROJECT

The Committee recommends an appropriation of \$4,125,000 for the acquisition of property in square 724, the demolition of buildings, and design competition for garage and related facilities. Of this total, \$3,800,000 is for the acquisition of the property and related acquisition costs.

Ten privately-owned real properties are authorized to be acquired in square 724. They include the following improvements:

1. The Monocle Restaurant on D Street NE.
2. The Spencer Apartments at the corner of Second and D Streets NE.
3. A two-story apartment building, also used as a tourist house, on Second Street next to the Spencer Apartments.
4. A two-story apartment building in the middle of the block on Second Street NE.
5. The Tenney Apartments on Second Street, near the middle of the block.
6. The Stanton Apartments (a six-story structure) on C Street NE., midway between First and Second Streets.
7. A residential building on C Street next to the Stanton Apartments.
8. A residential building on C Street next to the other residential building.
9. The Senate Court Apartments (a six-story structure) on C Street, next to the two residential buildings.
10. The Capitol Hill Hotel (formerly known as the Carroll Arms Hotel) at the corner of First and C Streets NE.

These 10 properties contain a total of 56,200 square feet of land. This square footage represents 29 percent of the total square.

One Government-owned property is authorized to be acquired through transfer of jurisdiction and control from the General Services Administration to the Architect of the Capitol, without reimbursement or transfer of funds. This lot contains 28,916 square feet and represents 16 percent of the total square. Forty real properties in this Square are already owned by the Government and are now under the jurisdiction and control of the Architect of the Capitol. These properties contain a total of 105,184 square feet, and represent 55 percent of the total

square. The estimated cost of demolition of structures in this Square is \$275,000. Pending demolition, the Architect of the Capitol is authorized to use any of the buildings for Government purposes or for lease to others.

PLANS FOR GARAGE AND RELATED FACILITIES

Under the amount of \$50,000, the Architect of the Capitol is authorized to initiate and conduct a study, after consultation with the appropriate Federal agencies and individuals experienced in design of vehicle parking structures, to explore design and cost alternatives for construction, on square 724, of a parking garage with limited commercial facilities, and report his preliminary findings and recommendations to the Senate Committee on Public Works.

This item also provides that the Architect shall conduct an architectural design competition, in order to encourage the preparation of an imaginative design for the garage structure, including limited commercial facilities and landscaping and to assure a pleasant transition to and maximum coordination with the surrounding residential and commercial community in that area of Northeast Washington.

The competition is to be conducted under guidelines and criteria specifically defining the limits, scope, and all aspects of the competition, developed and promulgated by the Architect of the Capitol, with the approval of the Senate Office Building Commission.

ACQUISITION OF SQUARE 764

This is the site of the Old Providence Hospital. It is located in southeast Washington in the vicinity of the Capitol Grounds. The square is bounded by D, Third, E, and Second Streets.

The site is owned by a private group known as Providence Associates.

The site is now vacant land; all improvements were removed in 1965. It contains approximately 95,041 square feet. Dimensions are approximately 288 × 330 feet.

The property was appraised in 1968 at the direction of the House Office Building Commission. Two appraisals were obtained. The amounts of the appraisals, when evaluated by the Architect and the Justice Department, indicated that the fair market value at that time was about \$1,250,000, which includes an allowance for incidental acquisition expenses.

As a result of a study the Architect of the Capitol has recommended that this property be acquired as a site for the John W. McCormack Residential Page School authorized by the Legislative Reorganization Act of 1970. That act authorizes construction of this facility under the direction of the House Office Building Commission and the Senate Office Building Commission.

The House Office Building Commission has approved square 764 as the site for the facilities for the Pages of the Senate, the House, and the Supreme Court, contingent upon approval by the Senate Office Building Commission. The proposal is now pending before the latter Commission.

ESTIMATED COST

The committee bill contains \$1,450,000 for the acquisition of square 764. This total also includes some funding for the Government's

development of the property. The actual amount to be paid for the property will be based on updated appraisals.

Summary of costs in carrying out the committee's recommendation

Completion of the New Senate Office Building-----	\$47, 925, 000
Acquisition of remaining privately owned properties in square 724-----	3, 800, 000
Demolition of buildings, square 724-----	275, 000
Design competition for garage project, square 724-----	50, 000
Acquisition of square 764 (Old Providence Hospital site)-----	1, 450, 000
Total-----	53, 500, 000

LIBRARY OF CONGRESS

The committee concurs with the House and recommends an appropriation of \$150,000, and in addition \$143,000 to be derived by transfer, in four appropriation line items requested in House Document 92-352 to meet increased postal and telephone rate costs and to furnish 17 new positions.

SALARIES AND EXPENSES

For salaries and expenses the committee concurs with the House in recommending an appropriation of \$150,000, \$109,000 of which is to be derived by transfer from the reserve fund under "Distribution of Catalog Cards, Salaries, and Expenses," fiscal year 1973. The committee feels that this amount would satisfy the requirements of Public Law 92-261, the Equal Employment Opportunity Act of 1972, section 717 of which imposes new and additional personnel management responsibilities upon the Librarian of Congress. With these additional funds, 17 new positions will be added to strengthen the personnel office staffing and the Equal Opportunity Office to carry out an expanded affirmative action personnel program.

COPYRIGHT OFFICE

The committee agrees with the House and recommends an appropriation of \$20,500 for the Copyright Office to be derived by transfer from the reserve fund under "Distribution of Catalog Cards, Salaries and Expenses," fiscal year 1973. This would cover the increased postal cost chargeable to the Copyright Office.

DISTRIBUTION OF CATALOG CARDS

An amount of \$11,000 has been requested to be used for payment of increased postal charges. The committee recommends concurrence in the House allowance of \$11,000 to be derived from the reserve fund under this head, fiscal year 1973.

BOOKS FOR THE BLIND AND PHYSICALLY HANDICAPPED

The committee recommends concurrence in the House allowance of \$13,500 to be derived from the reserve fund under this head, fiscal year 1973. This amount would cover the increased postage cost chargeable to Books for the Blind and Physically Handicapped.

GOVERNMENT PRINTING OFFICE

OFFICE OF SUPERINTENDENT OF DOCUMENTS

The committee concurs with the House and recommends a total appropriation of \$24,819,100 for the Government Printing Office, which is the amount of the budget estimate.

This appropriation would provide an amount of \$12,117,000 for fiscal year 1973 to meet an increased cost for postage and to reduce backlog and order processing. The sum of \$12,702,100 would be provided to meet a 1972 deficiency required by an increase in postage.

The committee was advised by the Government Printing Office that the new postage rates and application of appropriate rates and classification control practices would have an enormous impact on the program of the Superintendent of Documents. As a result of samplings and studies which the Government Printing Office found to be fair and accurate, the U.S. Postal Service submitted a subsequent billing to the Government Printing Office for fiscal year 1972 for \$15,799,100. This represented an increase of \$12,702,100 over the original sum of \$3,097,000 originally appropriated and available for postage for fiscal year 1972. For these reasons, the committee concurs with the House and recommends the amount of \$12,702,100 as a deficiency for fiscal year 1972.

With respect to fiscal year 1973, the additional sum requested for increased postage costs is \$9,881,600, and the committee concurs with the House and recommends this sum for that purpose. The balance requested for fiscal year 1973 of \$2,235,400 is for the establishment of a nighttime shift in the public documents department and the continuation of a part-time when-actually-employed shift. Under the plans submitted to the committee, the Superintendent of Documents hopes to have 398 employees to work a new shift from 5:00 p.m. to 1:30 a.m. using the same facilities and space assigned to the day shift. The when-actually-employed shift will begin at 10:00 p.m. and work until 6:30 a.m., thus providing for almost a 24-hour, around-the-clock workforce. The committee was advised that throughout fiscal year 1972 the Superintendent of Documents was processing, packaging, and mailing half of the orders received within a 10-day work cycle. This has been increased to approximately 60 percent, but the balance, four out of every 10 orders, is still requiring from 3 to 10 weeks before they are mailed to customers. The committee has been aware of this backlog and expects that it will be corrected with the additional support recommended herein.

ITEMS OF APPROPRIATION RECOMMENDED WITHOUT STATUTORY AUTHORITY

Historically, the appropriation acts in the Senate serve as a vehicle not only for appropriations but statutory authority for many of the housekeeping functions of the Senate. Many of the allowances for Senators and their staffs, the consolidation of allowances, the creation of new positions for the Senate, the transfer of positions, the changing of position titles, and the fixing of salaries are among the examples of the amendments carried in appropriation acts.

In the accompanying bill, statutory authority has been included in several instances which are described in some detail in the legislative chapter of this report.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND
AMOUNTS RECOMMENDED IN THE BILL**

H. Doc. No.	Department or activity	Budget estimate	Recommended in House bill	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—	
					Budget estimate	House bill
	SENATE					
	Payment to son of deceased Senator.....			\$49,500	+\$49,500	+\$49,500
	SALARIES, OFFICERS AND EMPLOYEES					
92-360	Office of the Secretary.....	\$8,980		8,980		+8,980
92-360	Office of Sergeant at Arms and Doorkeeper.....	42,305		42,305		+42,305
	CONTINGENT EXPENSES OF THE SENATE					
	Inquiries and investigations, 1972 (by transfer).....	(140,000)		(140,000)		(+140,000)
	Miscellaneous items, 1972 (by transfer).....	(1,020,000)		(1,020,000)		(+1,020,000)
	Total, contingent expenses of the Senate.....	(1,160,000)		(1,160,000)		(+1,160,000)
	ADMINISTRATIVE PROVISIONS					
	Language (U.S. Code Service).....			(Language)		
	Language (travel within home State).....			(Language)		
	Language (unpaid salary to beneficiaries).....			(Language)		
	Language (advances of cash for travel).....			(Language)		
	Language (creation of additional position, Committee on Appropriations).....			(Language)		
	Language (consolidation of certain accounts).....			(Language)		
	Total, Senate.....	51,285		100,785	+\$49,500	+100,785

HOUSE OF REPRESENTATIVES						
PAYMENTS TO WIDOWS AND HEIRS OF DECEASED MEMBERS OF CONGRESS						
92-352	Gratuity, deceased member		\$42,500	42,500	+42,500	
SALARIES, OFFICERS AND EMPLOYEES						
92-352	Office of the Clerk	283,000	283,000	283,000	-35,000	
	Official reporters of debates	35,000			-35,000	
	Total, salaries, officers and employees	318,000	283,000	283,000		
MEMBERS' CLERK HIRE						
92-352	Clerk hire	2,262,000			-2,262,000	
CONTINGENT EXPENSES OF THE HOUSE						
92-352	Furniture	339,500	339,500	339,500		
	Total, House of Representatives	2,919,500	665,000	665,000	-2,254,500	
JOINT ITEMS						
CONTINGENT EXPENSES OF THE HOUSE						
92-352	Joint Committee on Internal Revenue Taxation	135,000	135,000	135,000		
OFFICE OF THE ATTENDING PHYSICIAN						
	Office of the attending physician			5,000	+5,000	+5,000
CAPITOL POLICE						
	Language			(Language)		
ARCHITECT OF THE CAPITOL						
CAPITOL BUILDINGS AND GROUNDS						
92-369	Capitol buildings	3,000,000	3,000,000	3,000,000		+47,925,000
92-369	New Senate Office Building completion	47,925,000		47,925,000		
92-369	Land acquisition, square 724, demolition of buildings, and design completion for garage project	4,125,000		4,125,000		+4,125,000
92-369	Land acquisition, Square 784	1,450,000		1,450,000		+1,450,000
92-362	Senate Office buildings	110,000		110,000		+110,000
	Total, Architect of the Capitol	56,610,000	3,000,000	56,610,000		+53,610,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL—Continued**

H. Doc. No.	Department or activity	Budget estimate	Recommended in House bill	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—	
					Budget estimate	House bill
LIBRARY OF CONGRESS						
92-352	Salaries and expenses.....	\$259,000	\$150,000	\$150,000	—\$109,000	
	By transfer.....		1 (109,000)	1 (109,000)	(+ 10,900)	
92-352	Copyright Office: Salaries and expenses.....	20,500			—20,500	
	By transfer.....		1 (20,500)	1 (20,500)	(+ 20,500)	
92-352	Distribution of catalog cards: Salaries and expenses.....	11,000	(2)	(2)	—11,000	
92-352	Books for the blind and physically handicapped:					
	Salaries and expenses.....	13,500			—13,500	
	By transfer.....		1 (13,500)	1 (13,500)	(+ 13,500)	
	Total, Library of Congress.....	304,000	150,000	150,000	—154,000	
	By transfer.....		1 (143,000)	1 (143,000)	(+ 143,000)	

GOVERNMENT PRINTING OFFICE					
OFFICE OF SUPERINTENDENT OF DOCUMENTS					
92-352-----	Salaries and expenses:				
	Fiscal year 1973.....	12, 117, 000	12, 117, 000	12, 117, 000	
	Fiscal year 1972.....	12, 702, 100	12, 702, 100	12, 702, 100	
	Total, Government Printing Office.....	24, 819, 100	24, 819, 100	24, 819, 100	
	Total chapter:				
	New budget (obligational) authority.....	84, 338, 885	28, 769, 100	82, 494, 885	+ 53, 715, 785
	Fiscal year 1973	(72, 136, 875)	(16, 057, 000)	(69, 782, 785)	(- 2, 354, 000)
	Fiscal year 1972.....	(12, 702, 100)	(12, 702, 100)	(12, 702, 100)	(+ 53, 715, 785)
	By transfer.....	(1, 160, 000)	(145, 000)	(1, 305, 000)	(- 145, 000)
					(+ 1, 160, 000)

¹ To be derived by transfer from the reserve fund under "Distribution of Catalog Cards, Salaries and Expenses," fiscal year 1973.

² \$11,000 to be derived from the reserve fund under this head, fiscal year 1973.

CHAPTER VI

PUBLIC WORKS

DEPARTMENT OF DEFENSE—CIVIL

DEPARTMENT OF THE ARMY

CORPS OF ENGINEERS—CIVIL

GENERAL INVESTIGATIONS

Appropriation, 1973.....	\$55,975,000
Supplemental estimate, 1973.....	None
House allowance.....	None
Committee recommendation.....	1,705,000

The committee recommends an appropriation of \$1,705,000. No supplemental budget estimate was received; the House allowed no funds.

The allocations of the amount recommended are shown in the following table:

Barataria Bay Waterway entrance channel study, Louisiana.....	\$25,000
Delaware Bay Shore hurricane and beach erosion study, New Jersey.....	30,000
Impact of Tropical Storm Agnes on Chesapeake Bay studies.....	550,000
Metropolitan Atlanta comprehensive water study, Georgia.....	400,000
New Orleans-Baton Rouge metropolitan area waste water management study, Louisiana.....	250,000
Northwest Florida along Gulf of Mexico urban flood control study.....	300,000
Raritan Basin, N.J. flood control study.....	150,000

Total, General Investigations.....	1,705,000
------------------------------------	-----------

CONSTRUCTION, GENERAL

Appropriation, 1973.....	\$1,204,993,000
Supplemental estimate, 1973.....	None
House allowance.....	None
Committee recommendation.....	1,070,000

The committee recommends an appropriation of \$1,070,000. No supplemental budget estimate was submitted; the House allowed no funds.

The appropriation is to be used to initiate preconstruction planning on six projects. Allocations of the amount recommended are shown in the following table.

Arkansas: Norfork Reservoir highway bridge.....	\$100,000
Kentucky: Big South Fork National River and Recreation Area, Ky. and Tenn.....	50,000
Mississippi: Edinburg Dam and Lake.....	150,000
Nebraska: Missouri River bank stabilization, Gavins Point Dam, Nebraska and South Dakota to Sioux City, Iowa.....	70,000
Oregon: Days Creek Dam and Reservoir.....	500,000
West Virginia: Matewan and Williamson local protection.....	200,000

Total, Construction, General.....	1,070,000
-----------------------------------	-----------

FLOOD CONTROL, MISSISSIPPI RIVER AND TRIBUTARIES

Appropriation, 1973.....	\$110,620,000
Supplemental estimate, 1973.....	None
House allowance.....	None
Committee recommendation.....	1,000,000

The committee recommends an appropriation of \$1,000,000. No supplemental budget estimate was received; the House allowed no funds.

The funds are to be used to initiate the acquisition of mitigation lands for the Cache River Basin Feature, Mississippi River and Tributaries Project in Arkansas. The fulfillment of the mitigation plan is critically needed to preserve the irreplaceable hardwood bottomlands, fish and wildlife in the Cache River Basin.

DEPARTMENT OF THE INTERIOR

SOUTHWESTERN POWER ADMINISTRATION

OPERATION AND MAINTENANCE

Appropriation, 1973-----	\$5, 098, 000
Supplemental estimate, 1973 (H. Doc. 92-369)-----	1, 435, 000
House allowance-----	1, 435, 000
Committee recommendation-----	1, 435, 000

The committee recommends approval of the full budget estimate, \$1,435,000, the same as the House allowance.

The Southwest has experienced abnormally low rainfall, thus, the Southwestern Power Administration will not be able to market sufficient power from Federal reservoirs to its contract customers. The supplemental appropriation will be used to purchase power from other sources to meet contract commitments.

INDEPENDENT AGENCIES

WATER RESOURCES COUNCIL

WATER RESOURCES PLANNING

Appropriation, 1973-----	\$7, 086, 000
Supplemental estimate, 1973 (H. Doc. 92-368)-----	850, 000
House allowance-----	None
Committee recommendation-----	850, 000

The committee recommends an appropriation of \$850,000, the full amount of the supplemental estimate. The House allowed no supplemental funds.

The Water Resources Planning Act states that the Council shall prepare an assessment periodically of the adequacy of supplies of water necessary to meet the water requirements in each water resource region in the United States. The first national assessment was published in 1968. The council has determined that the assessment is to be a continuing process with reports made every five years.

The estimated cost for the fiscal years 1973-1976 period for the second national and regional assessments is \$6,300,000.

The supplemental appropriation of \$850,000 for fiscal year 1973 will be used for full-scale initiation of the 1975 assessment.

ITEMS OF APPROPRIATION RECOMMENDED WITHOUT STATUTORY AUTHORITY (NOT INCLUDED BY HOUSE OF REPRESENTATIVES)

Corps of Engineers-Civil: Construction, General—Page 40 of the bill and page 48 of the report.

Missouri River bank stabilization, Gavins Point Dam, Nebraska and South Dakota to Sioux City, Iowa-----	\$70, 000
---	-----------

Authorization for the project included in Flood Control Act of 1972 (H.R. 16832); not included in Public Works Authorizations, 1972, Rivers and Harbors—Flood Control and Multiple-Purpose Projects (S. 4018); included in conference report filed October 11, 1972 on S. 4018, Omnibus Rivers, Harbors, and Flood Control Act.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL**

H. Doc. No.	Department or activity	Budget estimates	Recommended in House Bill	Recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—
				Budget estimate	House Bill
	CHAPTER VI.—PUBLIC WORKS				
	DEPARTMENT OF THE ARMY, CORPS OF ENGINEERS—CIVIL				
	General investigations.....			\$1,705,000	+\$1,705,000
	Construction, general.....			1,070,000	+1,070,000
	Flood control, Mississippi River and tributaries.....			1,000,000	+1,000,000
	Subtotal, Corps of Engineers—Civil.....			3,775,000	+3,775,000
	DEPARTMENT OF THE INTERIOR				
	SOUTHWESTERN POWER ADMINISTRATION				
92-369	Operation and maintenance.....	\$1,435,000	\$1,435,000		
	INDEPENDENT AGENCIES				
	WATER RESOURCES COUNCIL				
	Water resources planning.....	850,000		850,000	+850,000
92-368	Total, chapter VI.....	2,285,000	1,435,000	6,030,000	+4,625,000
				+3,775,000	

CHAPTER VII

DEPARTMENT OF STATE

ADMINISTRATION OF FOREIGN AFFAIRS

SALARIES AND EXPENSES

1973 supplemental estimate (H.Doc. 92-368).....	1, 100, 000
House allowance.....	1, 000, 000
Committee recommendation.....	1, 000, 000

The committee agrees with the House allowance of \$1,000,000 for costs of increases in foreign national salaries and for post, educational and quarters allowances resulting from high levels of inflation in Europe, also for additional positions and related expenses in the Bureau of Intelligence and Research to strengthen the Department's economic analysis and research capabilities.

INTERNATIONAL ORGANIZATIONS AND CONFERENCES

INTERNATIONAL CONFERENCES AND CONTINGENCIES

1973 appropriation.....	\$2, 400, 000
1973 supplemental estimate (H.Doc. 92-368).....	1, 275, 000
House allowance.....	1, 050, 000
Committee recommendation.....	1, 050, 000

For this item, the committee concurs with the House in the allowance of \$1,050,000 to cover expenses for United States participation in a Conference on Security in Europe, for negotiations on mutual and balanced force reductions in Europe, and for multilateral consultations leading toward these meetings as agreed upon during the President's trip to the Soviet Union. Language is also recommended to extend until June 30, 1973, the 1972 availability of \$100,000 for expenses of the ministerial meeting on Fish and Wildlife, scheduled for February 1973.

PAYMENT TO THE REPUBLIC OF PANAMA

1973 appropriation.....	(⁽¹⁾)
1973 supplemental estimate (H. Doc. 92-368).....	(\$165, 401)
House allowance.....	(165, 401).
Committee recommendation.....	(165, 401).

¹ Fiscal 1973 permanent new budget (obligational) authority, \$1,930,000.

The committee agrees with the House recommendation to increase by \$165,401 the annual permanent payment by the United States to the Republic of Panama for rights related to the Panama Canal. The payment has been \$1,930,000. The sum recommended is attributed to the increase in the value of gold, from \$35 to \$38, under authority of Public law 92-268 approved March 31, 1972, and the fact that such payment is computed in terms of gold value.

DEPARTMENT OF JUSTICE

LEGAL ACTIVITIES AND GENERAL ADMINISTRATION

SALARIES AND EXPENSES, GENERAL ADMINISTRATION

1973 appropriation.....	\$12, 000, 000.
1973 supplemental estimate (H. Doc. 92-330).....	2, 500, 000
House allowance.....	2, 100, 000.
Committee recommendation.....	2, 000, 000.

The committee recommends the additional appropriation of \$2,000,000 to finance the establishment of a National Intelligence System to coordinate the determination of narcotics intelligence requirements and the collection, analysis and dissemination of narcotics intelligence from both overseas and domestic sources, as authorized by Executive Order 11676 of July 27, 1972. The additional sum is considered sufficient to cover necessary expenses of the newly created Office of National Narcotics Intelligence for the balance of the current fiscal year.

SALARIES AND EXPENSES, GENERAL LEGAL ACTIVITIES

1973 appropriation.....	\$46,000,000
1973 supplemental estimate (H. Doc. 92-368).....	425,000
House allowance.....	300,000
Committee recommendation.....	300,000

The committee agrees with the House allowance of \$300,000 to enable the Civil Division to fulfill its responsibilities under Phase II of the President's Economic Stabilization Program. The additional sum will provide additional personnel to cope with the reported increased workload of the Economic Stabilization section of the Civil Division.

SALARIES AND EXPENSES, U.S. ATTORNEYS AND MARSHALS

1973 appropriation.....	\$91,000,000
1973 supplemental estimate (H. Doc. 92-368).....	1,532,000
House allowance.....	1,200,000
Committee recommendation.....	1,300,000

The committee recommends the additional appropriation of \$1,300,000 for salaries and expenses of U.S. Attorneys and Marshals. This sum is essential to staff the new 94th Judicial District in Louisiana, to provide support personnel for the seven new judgeships in the District of Columbia Superior Court, additional personnel in the drug trafficking suppression program, and for increased litigative expenses.

LAW ENFORCEMENT ASSISTANCE ADMINISTRATION

SALARIES AND EXPENSES

1973 appropriation.....	\$850,597,000
1973 supplemental estimate (H. Doc. 92-330).....	5,000,000
House allowance.....	5,000,000
Committee recommendation.....	5,000,000

The committee concurs with the House in the allowance of \$5,000,000 for expenses of additional research and development to control the supply of illicit narcotics. The expanded program will permit a coordinated Government-wide effort toward developing new and improved methods and techniques useful in suppressing or interdicting the illicit traffic in narcotics.

DEPARTMENT OF COMMERCE

PARTICIPATION IN U.S. EXPOSITIONS

1973 supplemental estimate.....	None
House allowance.....	¹
Committee recommendation.....	\$11,500,000

¹ Not considered by House.

The committee recommends an appropriation of \$11,500,000 for expenses of the United States government participation in the 1974 International Exposition on the Environment to be held in the city of Spokane, Washington. The committee was advised that the State of Washington has appropriated \$7,500,000 for the State Pavilion and Exhibit, and that the City of Spokane is funding a \$5,700,000 site acquisition and development program for the Exposition. This sum is not authorized. Accordingly, the committee has included a proviso in the bill providing that none of the sum recommended shall be available for obligation until authorizing legislation has been enacted into law.

MARITIME ADMINISTRATION

SHIP CONSTRUCTION

1972 appropriation-----	\$280, 000, 000
1973 supplemental estimate (S. Doc. 92-91)-----	175, 000, 000
House allowance-----	(¹)
Committee recommendation-----	175, 000, 000

¹ Not considered by House.

The committee recommends the additional appropriation of \$175,000,000, requested in supplemental estimate (S. Doc. 92-91) to provide funds to continue the construction of additional modern and efficient merchant ships during the current fiscal year, including five liquified natural gas carriers, two ore-bulk oil carriers and one roll-on, roll-off carrier. Testimony indicated the sum is necessary to cover industry responses to Maritime Administration's ship construction program. The additional amount is not authorized, therefore a provision has been added to the text of the language that none of the \$175,000,000 shall be available for obligation until authorizing legislation has been enacted into law.

THE JUDICIARY

COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES

SALARIES AND EXPENSES, U.S. MAGISTRATES

1973 appropriation-----	\$6, 258, 000
1973 supplemental estimate (H. Doc. 92-369)-----	432, 000
House allowance-----	432, 000
Committee recommendation-----	432, 000

The committee approves the supplemental request of \$432,000 to cover the salary increases, effective December 1, 1972 for full-time and part-time Magistrates, as authorized by Public Law 92-428, approved September 21, 1972.

RELATED AGENCIES

COMMISSION ON THE ORGANIZATION OF THE GOVERNMENT
FOR THE CONDUCT OF FOREIGN POLICY

1973 supplemental estimate-----	None
House allowance-----	(¹)
Committee recommendation-----	\$1, 000, 000

¹ Not considered by the House.

The committee recommends the appropriation of \$1,000,000 for necessary expenses of the Commission on the Organization of the Government for the Conduct of Foreign Policy, as authorized by title VI of the Foreign Relations authorization act of 1972, Public Law 92-352, approved July 13, 1972.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL**

H. Doc.	Department or activity	Budget estimate	Recommended in House bill	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with --	
					Budget estimate	House bill
	CHAPTER VII					
	DEPARTMENT OF STATE					
	ADMINISTRATION OF FOREIGN AFFAIRS					
92-338	Salaries and expenses.....	\$1,100,000	\$1,000,000	\$1,000,000	-\$100,000	
	INTERNATIONAL ORGANIZATIONS AND CONFERENCES					
92-338	International conferences and contingencies.....	1,275,000	1,050,000	1,050,000	-225,000	
92-338	Payment to the Republic of Panama.....	(1)	(1)	(1)		
	Total, Department of State.....	2,375,000	2,050,000	2,050,000	-325,000	
	DEPARTMENT OF JUSTICE					
	LEGAL ACTIVITIES AND GENERAL ADMINISTRATION					
92-330	Salaries and expenses, general administration.....	\$2,531,000	\$2,100,000	\$2,000,000	-\$500,000	-\$100,000
92-338	Salaries and expenses, general legal activities.....	425,000	300,000	300,000	-125,000	
92-338	Salaries and expenses, U.S. attorneys and marshals.....	1,522,000	1,200,000	1,300,000	-232,000	+100,000
	Total, legal activities and general administration.....	4,478,000	3,600,000	3,600,000	-857,000	
	LAW ENFORCEMENT ASSISTANCE ADMINISTRATION					
92-330	Salaries and expenses.....	5,000,000	5,000,000	5,000,000		
	Total, Department of Justice.....	9,457,000	8,600,000	8,600,000	-857,000	

S. Doc. 92-91	DEPARTMENT OF COMMERCE					
	PARTICIPATION IN U.S. EXPOSITIONS					
	Participation in U.S. expositions.....		(2)	11,500,000	+11,500,000	+11,500,000
	MARITIME ADMINISTRATION					
	Ship construction.....	175,000,000	(3)	175,000,000		+175,000,000
	Total, Department of Commerce.....	175,000,000	(2)	186,500,000	+11,500,000	+186,500,000
	THE JUDICIARY					
	COURTS OF APPEAL, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES					
	Salaries and expenses, U.S. magistrates, 1973.....	432,000	432,000	432,000		
	Total, the Judiciary.....	432,000	432,000	432,000		
92-369	RELATED AGENCIES					
	Commission on the Organization of the Government for the Conduct of Foreign Policy.....		(2)	1,000,000	+1,000,000	+1,000,000
	Total, related agencies.....		(2)	1,000,000	+1,000,000	+1,000,000
	Total, chapter VII, new budget (obligational) authority.....	187,264,000	11,062,000	198,552,000	+11,318,000	+187,500,000

¹ Language increasing permanent appropriation from \$1,980,000 to \$2,095,401.

* Not considered by House.

CHAPTER VIII

DEPARTMENT OF TRANSPORTATION

NATIONAL HIGHWAY TRAFFIC SAFETY ADMINISTRATION

TRAFFIC AND HIGHWAY SAFETY

1973 appropriations to date.....	\$44, 185, 000
Supplemental request.....	¹ 37, 361, 000
House allowance.....	32, 200, 000
Committee recommendation.....	37, 300, 000

¹ Deferred from regular annual bill for lack of authorization.

The Committee recommends an appropriation of \$37,300,000 for the Traffic and Motor Vehicles programs. The amount appropriated in the regular bill for 1973 provides for the traffic safety programs authorized under the Highway Safety Act. The amount recommended is for activities authorized under the Traffic and Motor Vehicle Safety Authorization Act of 1973.

The increase over 1972 would permit \$1.4 million over 1972 for motor vehicle programs in the area of standards enforcement and defects investigation, including 13 positions for staffing the compliance test facility; \$2 million for initiation of a crash recorder program; and \$1.8 million to advance the experimental safety vehicle program to its next stage of development.

The Department volunteered the \$61,000 reduction for savings resulting from operations under the continuing resolution.

STATE AND COMMUNITY HIGHWAY SAFETY

1973 limitation.....	(\$85, 000, 000)
Supplemental request (House Doc. 92-368).....	(+ 35, 000, 000)
House allowance.....	(+ 10, 000, 000)
Committee recommendation.....	(+ 10, 000, 000)

The Committee recommends a limitation increase in the amount of \$10,000,000, as allowed by the House.

This additional limitation was requested to meet the increasing levels of traffic fatalities. The request was for funding an intensified selective traffic safety enforcement program, including increased traffic law enforcement and related judicial countermeasures in the State courts.

The committee notes that the Department is contemplating reductions in other areas to offset this program increase. The committee directs that no such reductions be made affecting the recently increased program levels for aviation safety installations.

FEDERAL RAILROAD ADMINISTRATION

GRANTS TO THE NATIONAL RAILROAD PASSENGER CORPORATION

1973 appropriations to date.....	None
Supplemental request.....	None
House allowance.....	None
Committee recommendation.....	\$57, 000. 000

The Committee recommends an appropriation of \$57,000,000.

The amount recommended, based on Amtrak officials' testimony, provides \$9.1 million for anticipated deficits from the international services, existing and proposed additional experimental services; \$32 million for roadbed improvements (upgrading track); and \$15.9 million for purchase of four Turbo Trains.

RELATED AGENCIES

CIVIL AERONAUTICS BOARD

PAYMENTS TO AIR CARRIERS

1973 appropriations to date.....	\$54, 000, 000
Supplemental request.....	None
House allowance.....	None
Committee recommendation.....	11, 400, 000

The Committee recommends a supplemental appropriation of \$11,400,000.

The amount recommended covers retroactive (to July 1, 1971) payments to local service airlines.

This is the amount which the conferees eliminated from the regular bill for 1973, with "the understanding . . . that the CAB can borrow forward to pay the additional amounts in fiscal year 1972 resulting from the promulgation of Class Rate VI."

This recommendation recognizes the obligations of the Government with respect to payments to air carriers under the applicable law.

INTERSTATE COMMERCE COMMISSION

PAYMENT OF LOAN GUARANTEES

1973 appropriations to date.....	None
Supplemental request (House Doc. 92-368).....	¹ 12, 000, 000
House allowance.....	¹ 12, 000, 000
Committee recommendation.....	¹ 12, 000, 000

¹ Together with interest to date of payment.

The Committee recommends the appropriation of \$12 million, as allowed by the House, with such amounts as may be necessary to pay interest thereon, as requested in House Doc. 92-368. This will permit payment of a guaranteed loan made to the Erie-Lackawana Railway Company.

COMMISSION ON HIGHWAY BEAUTIFICATION

Each of the Bills passed by the Senate (S. 3939) and the House (H.R. 16656) for 1972 Federal-Aid highway legislation contained identical language to extend the time for which the Commission on Highway Beautification is to make a final report to December 31, 1973 and authorizes an additional \$250,000 for the Commission to be available until expended. These funds are to be in addition to the \$200,000 authorized by the Federal-Aid Highway Act of 1970 and appropriated in 1971.

The appropriation of these additional funds will be contingent upon final enactment of the authorization to increase funds available to the Commission and to extend the time within which it is to submit a final report.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL—Continued**

H. Doc.	Department or activity	Budget estimate	Recommended in House bill	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—	
					Budget estimate	House bill
	CHAPTER VIII					
	DEPARTMENT OF TRANSPORTATION AND RELATED AGENCIES					
	NATIONAL HIGHWAY TRAFFIC SAFETY ADMINISTRATION					
92-215	Traffic and highway safety.....	\$37,361,000	\$32,200,000	\$37,300,000	—\$61,000	+\$5,100,000
92-368	State and community highway safety <i>(increased limitation on obligations)</i>	(+55,000,000)	(+10,000,000)	(+10,000,000)	(—25,000,000)	-----
	FEDERAL RAILROAD ADMINISTRATION					
	Grants to the national railroad passenger corporation.....			57,000,000	+57,000,000	+57,000,000
	Total, Department of Transportation.....	37,361,000	32,200,000	94,300,000	+56,939,000	+62,100,000
	RELATED AGENCIES					
	CIVIL AERONAUTICS BOARD			11,400,000	+11,400,000	+11,400,000
	Payments to air carriers.....					
	INTERSTATE COMMERCE COMMISSION					
92-368	Payment of loan guarantees.....	\$ 12,000,000	\$ 12,000,000	\$ 12,000,000		
	Commission on Highway Beautification.....			\$ 250,000	+250,000	+250,000
	Total, related agencies.....	12,000,000	12,000,000	23,650,000	+11,650,000	+11,650,000
	Total, chapter VIII.....	49,361,000	44,200,000	117,950,000	+68,589,000	+73,750,000

¹ Deferred from H. R. 15067, regular bill for 1973.

² Plus interest to date of payment.

* Contingent on enactment of authorizing legislation.

CHAPTER IX
TREASURY DEPARTMENT
BUREAU OF CUSTOMS
SALARIES AND EXPENSES

1972 appropriation.....	\$193,340,000
1973 appropriation.....	209,000,000
Supplemental request (H. Doc. 92-330).....	+2,700,000
House allowance.....	+2,700,000
Committee recommendation.....	+2,700,000

The Committee recommends a supplemental appropriation of \$2,700,000, the estimate and House allowance, for Salaries and Expenses of the Bureau of Customs. The amount recommended provides for an additional 310 Customs Patrol Officers (180 average positions) for increased surveillance of port and dock areas in an effort to reduce the smuggling of narcotics and dangerous drugs.

The Committee recognizes that a weak link in the Customs Narcotics Interdiction program is the lack of an adequate Customs Patrol Office force. In 1947, there were 1,650 Customs Patrol Officers nationwide. During the 1950's, the Patrol Force was reduced and totalled only 450 by 1960. The Force remained relatively stable throughout the 1960s and currently there are 558 filled Customs Patrol Officer positions. To rebuild the CPO Force to a level at which it can begin to play a more effective and productive role in the Customs enforcement program, the Committee is allowing the positions requested, thus bringing the CPO force to not to exceed 953 permanent positions. The Committee concurs with the House in allowing the purchase of 39 additional passenger motor vehicles.

The Committee took considerable testimony from Treasury Department officials, members of the Air Transport Association, as well as from representatives of the Government of Bermuda, and the Airport Operators Council International on the existing passenger preclearance program.

In view of the testimony presented before the Committee and the scope of the program, as well as the possible effect of precipitous termination of preclearance operations upon the Governments, the airlines, airports and passengers, it is the sense of the Committee that there is a need to amend the date from March 31, 1973, as contained in Section 102 of the Treasury, Postal Service, and General Government Appropriation Act, 1973, to June 30, 1973, in order to provide more time in which to study and seek accommodations, if possible. Assistant Secretary of the Treasury Eugene Rossides stated to the Committee that the Treasury Department would pose no objection to extending the date in the Act to June 30, 1973. Accordingly, the Committee recommends that Section 102 of Public Law 92-351, approved July 13, 1972, be amended by striking out "March 31, 1973" and inserting in lieu thereof "June 30, 1973".

INTERNAL REVENUE SERVICE

COMPLIANCE	
1972 appropriation.....	\$552,825,000
1973 appropriation.....	590,000,000
Supplemental request (H. Doc. 92-330).....	+5,000,000
House allowance.....	+5,000,000
Committee recommendation.....	+4,000,000

The Committee recommends a supplemental appropriation of \$4,000,000, a reduction of \$1,000,000 in the estimate and House

allowance, for Compliance activities of the Internal Revenue Service. The amount recommended provides for examination, audit and investigation of an increased number of income tax returns with the objective of intensifying efforts to suppress the illegal traffic in narcotics and dangerous drugs. The Department requested 238 additional positions (168 Special Agents and 70 Revenue Agents) for the balance of the fiscal year 1973, which would raise the number of authorized positions in the Narcotics Traffickers Program to 780 in IRS. The Committee has no objection to this proposed increase in personnel provided the reduction in funds can be absorbed in areas other than personnel.

The Internal Revenue Service's Narcotics Traffickers Program (NTP) received Congressional support with a budget amendment to the regular 1972 appropriation request by authorizing 542 positions and \$7.6 million to cover their half-year cost. The full-year cost of this authorized level (\$14.4 million) is covered in the Service's 1973 appropriation.

The supplemental funds recommended will add badly needed agents to step up identification and investigation of major narcotics traffickers this year, by providing 238 additional agents and support staff to the 542 now on the rolls.

OFFICE OF THE SECRETARY

SALARIES AND EXPENSES	
1972 appropriation.....	\$11, 912, 000
1973 appropriation.....	12, 500, 000
Supplemental request (H. Doc. 92-368).....	+4, 100, 000
House allowance.....	+4, 000, 000
Committee recommendation.....	+3, 800, 000

The Committee recommends a supplemental appropriation of \$3,800,000, a reduction of \$300,000 under the estimate and \$200,000 under the House allowance, for Salaries and Expenses, Office of the Secretary. This appropriation provides for central direction and coordination of the Treasury Department's general revenue sharing functions, and for reimbursement (\$2,800,000) to the Bureau of the Census for the collection and tabulation of certain data needed to compute the revenue sharing allocations. It also provides for the audit responsibilities placed on the Department by the general revenue sharing legislation.

The Department requested funding for 69 permanent positions (41 average positions); however, testimony revealed that a certain number of positions, for which funding was provided in the regular appropriation bill, remain unfilled. Therefore, it is the sense of the Committee that sufficient funds are allowed to implement the provisions of the "State and Local Fiscal Assistance Act of 1972," when enacted.

This appropriation shall be effective only upon enactment into law of H.R. 14370, 92d Congress, or similar legislation.

EXECUTIVE OFFICE OF THE PRESIDENT

COUNCIL ON INTERNATIONAL ECONOMIC POLICY

SALARIES AND EXPENSES	
1972 appropriation.....	\$0
1973 appropriation.....	0
Supplemental request (H. Doc. 92-368).....	+1, 000, 000
House allowance.....	+1, 000, 000
Committee recommendation.....	+1, 000, 000

The Committee recommends a supplemental appropriation of \$1,000,000, the estimate and House allowance, for salaries and expenses of the Council on International Economic Policy for the balance of fiscal year 1973.

The Council was authorized in Title II of Public Law 92-412, August 29, 1972, and its purpose is to provide a mechanism for the coordination of all the many departments and agencies of the U.S. Government which have responsibilities for limited portions of foreign economic affairs and to provide the President better information to meet current international economic issues.

The sum allowed provides for funding a total of 29 permanent positions as requested.

The Committee notes that the total reliance on personnel detailed from other agencies has hampered development of a well balanced Council staff and directs that personnel on detail to the Council revert to their parent organizations and military billets as soon as possible. Testimony revealed that there are currently 27 people on detail from other agencies.

Language permitting the Council exemption from the provisions of law regulating the employment and compensation of persons in the Government service is disallowed.

SPECIAL ACTION OFFICE FOR DRUG ABUSE PREVENTION

PHARMACOLOGICAL RESEARCH

1972 appropriation.....	\$3,000,000
1973 appropriation.....	6,856,000
Supplemental request (H. Doc. 92-330).....	+20,000,000
House allowance.....	+20,000,000
Committee recommendation.....	+20,000,000

The Committee recommends a supplemental appropriation of \$20,000,000, the estimate and House allowance, for pharmacological research activities of the Special Action Office for Drug Abuse Prevention. The amount recommended, together with \$6.8 million appropriated in the regular fiscal year 1973 Appropriation Act, will provide a total of \$26,856,000 for activities under this head during fiscal year 1973.

The amount recommended provides initial funds for implementation of Section 224 of Public Law 92-255. Section 224 authorizes the encouragement and promotion (by grants, contracts, or otherwise) of expanded research programs to create, develop and test chemical substances for use in the treatment of addiction. The Director is authorized to establish, or provide for the establishment of, clinical research facilities.

No additional positions over the 174 now on board were requested and, accordingly, no additional positions are authorized to be funded from this appropriation.

SPECIAL ACTION OFFICE FOR DRUG ABUSE PREVENTION

SPECIAL FUND

1972 appropriation.....	\$0
1973 appropriation.....	0
Supplemental request (H. Doc. 92-330).....	+40,000,000
House allowance.....	+20,000,000
Committee recommendation.....	+30,000,000

The Committee recommends a supplemental appropriation of \$30,000,000, a reduction of \$10,000,000 in the estimate but \$10,000,000 over the House allowance, for the Special Fund (SAODAP).

The amount recommended is considered sufficient for the implementation of Section 223 of Public Law 92-255, the Drug Abuse Office and Treatment Act of 1972. Section 223 establishes a Special Fund to be administered by the Director of the Special Action Office to assist other Federal agencies in developing more effective drug abuse prevention functions.

The Special Action Office for Drug Abuse Prevention is charged with the responsibility of assisting new and promising developments over a wide range of programs and approaches: treatment and rehabilitation, prevention, support services, and other component parts of the overall strategy on drug abuse. Funds under Section 223 will be used on an emergency basis to endeavor to close the treatment gap now existing; and will conduct special studies in the area of drug abuse prevention.

Section 223(c) of Public Law 92-255 provides that not to exceed 10 per centum of the sum appropriated under this head may be expended by the Director of SAODAP through the Office to develop and demonstrate promising new concepts or methods in respect of drug abuse prevention functions.

INDEPENDENT AGENCIES

GENERAL SERVICES ADMINISTRATION

INDIAN TRIBAL CLAIMS

SALARIES AND EXPENSES

1972 appropriation.....	\$0
1973 appropriation.....	0
Supplemental request (H. Doc. 92-368).....	+1, 800, 000
House allowance.....	+1, 800, 000
Committee recommendation.....	+1, 800, 000

The Committee recommends a supplemental appropriation of \$1,800,000, the budget estimate and House allowance, for expenses necessary to provide accounting, records management, and other support incident to adjudication of Indian tribal claims pending before the Indian Claims Commission. The life of the Commission was extended until April 10, 1977, by Public Law 92-265, approved March 30, 1972. There are currently approximately 42 accounting cases pending before the Commission and GSA is required, by directive from the Office of Management and Budget, to prepare accounting reports for these cases.

The Committee authorizes not to exceed 135 permanent positions (101 average positions), as requested. Of the amount recommended, \$1,337,000 is for personnel compensation and staffing and the balance is for other objects.

U.S. TAX COURT

SALARIES AND EXPENSES

1972 appropriation.....	\$3, 983, 913
1973 appropriation.....	3, 954, 000
Supplemental requests:	
H. Doc. 92-352.....	+182, 159
H. Doc. 92-369.....	+170, 841
Total, supplemental request.....	+353, 000
House allowance.....	+353, 000
Committee recommendation.....	+353, 000

The Committee concurs with the House in recommending a supplemental appropriation of \$353,000, the budget estimate, for Salaries and Expenses of the U.S. Tax Court. The amount recommended is to provide for salaries and staffs of two retired Judges, recalled to perform further judicial duties; two administrative clerical employees to handle the processing of case records; procurement of space for the conduct of trial sessions throughout the United States; increased costs of stenographic reporting services; and for professional contract services for drafting the Court's new rules of practice and for the interior design and specifications for equipment, furniture, furnishings and accessories in the new Court Building.

Testimony before the Committee indicated that approximately \$175,000 of the amount requested is for professional services in connection with the interior design and drawing of specifications for equipment, furniture, furnishings and accessories for the new Tax Court building. The Committee regards this amount exceedingly high and urges that GSA be consulted with a view toward minimizing the cost and expediting completion of the Court's new facilities.

CONSTRUCTION

1972 appropriation.....	\$18,712,000
1973 appropriation.....	0
Supplemental request (H. Doc. 92-369).....	+1,916,000
House allowance.....	+1,916,000
Committee recommendation.....	+1,916,000

The Committee concurs with the House in recommending a supplemental appropriation of \$1,916,000 to provide for the Plaza Bridge over Interstate 95 between the Court building and 2nd Street, N.W., driveways to and from basement parking garage and delivery areas, sidewalks and landscaping around the building and certain necessary change orders in the original building plans. A total of \$20,628,000 will have been appropriated to date for construction of the new U.S. Tax Court Building including the amount recommended herein.

The Committee does not contemplate receiving future budget estimates in connection with the construction of this building.

ADVISORY COMMITTEE ON FEDERAL PAY

SALARIES AND EXPENSES

1972 appropriation.....	\$0
1973 appropriation.....	0
Supplemental request (H. Doc. 92-368).....	130,000
House allowance.....	+130,000
Committee recommendation.....	0

A request of \$130,000 to reimburse the appropriation for "Special Projects," for expenses incurred by the Advisory Committee on Federal Pay is denied without prejudice.

This Committee is currently staffed by one permanent employee and five employees detailed from other agencies.

As of June 30, 1972, approximately \$930,000 remained unobligated in the Special Projects fund, and the Committee feels that there is no apparent or urgent need to reimburse the Fund at this time.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL**

H. Doc. No.	Department or activity	Budget estimate	Recommended in House bill	Amount recom- mended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—	
					Budget estimate	House bill
	CHAPTER IX					
	TREASURY DEPARTMENT					
92-330	Salaries and expenses..... BUREAU OF CUSTOMS	\$2,700,000	\$2,700,000	\$2,700,000		
92-330	Compliance..... INTERNAL REVENUE SERVICE	5,000,000	5,000,000	4,000,000	-\$1,000,000	-\$1,000,000
92-333	Salaries and expenses..... OFFICE OF THE SECRETARY	4,100,000	4,000,000	3,800,000	-300,000	-200,000
	Total, Treasury Department.....	11,800,000	11,700,000	10,500,000	-1,300,000	-1,300,000
	EXECUTIVE OFFICE OF THE PRESIDENT					
	COUNCIL ON INTERNATIONAL ECONOMIC POLICY					
92-333	Salaries and expenses..... SPECIAL ACTION OFFICE FOR DRUG ABUSE PREVENTION	1,000,000	1,000,000	1,000,000		
92-330	Pharmacological Reseach.....	20,000,000	20,000,000	20,000,000		
92-330	Special fund.....	40,000,000	20,000,000	30,000,000	-10,000,000	+10,000,000
	Total, Executive Office of the President.....	61,000,000	41,000,000	51,000,000	-1,000,000	+10,000,000
	INDEPENDENT AGENCIES					
	GENERAL SERVICES ADMINISTRATION					
	INDIAN TRIBAL CLAIMS					
92-333	Salaries and expenses.....	1,800,000	1,800,000	1,800,000		

92-362	U.S. Tax Court					
	Salaries and expenses.....	353,000	353,000	353,000	353,000	
	Construction.....	1,916,000	1,916,000	1,916,000	1,916,000	
	Total, U.S. Tax Court.....	2,269,000	2,269,000	2,269,000	2,269,000	
92-368	ADVISORY COMMITTEE ON FEDERAL PAY					
	Salaries and expenses.....	130,000	130,000	130,000	130,000	-130,000
	Total, chapter IX, new budget (obligational) authority.....	76,999,000	56,899,000	65,569,000	-11,430,000	+8,670,000

CHAPTER X

CLAIMS AND JUDGMENTS

The Committee concurs with the House in recommending an appropriation of \$54,743,725 for Claims and Judgments rendered against the United States. This is the full amount of the budget estimate.

Of this sum, \$29,457,358 represents judgments rendered by the U.S. Court of Claims, the U.S. District Courts, and the U.S. Circuit Court of Appeals; \$25,171,367 represents damages and other types of claims, the payments of which are due under various laws; and \$115,000 represents a compromise settlement.

The details with respect to these claims and judgments are contained in H. Doc. 92-368 dated September 27, 1972.

CHAPTER XI

GENERAL PROVISIONS

Section 1101, providing that none of the appropriations contained in this Act shall remain available for obligation beyond the current fiscal year, was included in the bill by the House. This is a customary general provision included in all appropriation bills.

EXECUTIVE DINING ROOMS

The following new General Provision has been added to the bill by the Committee:

SEC. 1102. Each department, agency or corporation shall report to the Congress no later than July 31, 1973, the total amount of appropriated funds used for the support (direct or indirect) of executive dining rooms or similar facilities during the fiscal year ending June 30, 1973.

It is the desire of the Committee to determine the extent to which appropriated funds are used to support dining facilities where the attendance is limited on the basis of grade or rank.



86 STAT. 1519

Pub. Law 92-607

- 22 -

October 31, 1972

United States by failure of the parties to appeal or otherwise: *Provided further*, That unless otherwise specifically required by law or by the judgment, payment of interest wherever appropriated for herein shall not continue for more than thirty days after the date of approval of the Act.

CHAPTER XI

GENERAL PROVISION

Fiscal year
limitation.

Sec. 1101. No part of any appropriation contained in this Act shall remain available for obligation beyond the current fiscal year unless expressly so provided herein.

Executive din-
ing room funds,
report to Con-
gress.

Sec. 1102. Each department, agency or corporation shall report to the Congress no later than July 31, 1973, the total amount of appropriated funds used for the support (direct or indirect) of executive dining rooms or similar facilities during the fiscal year ending June 30, 1973.

Approved October 31, 1972.

LEGISLATIVE HISTORY:

HOUSE REPORTS: No. 92-1555 (Comm. on Appropriations) and No. 92-1601 (Comm. of Conference).

SENATE REPORT No. 92-1297 (Comm. on Appropriations).

CONGRESSIONAL RECORD, Vol. 118 (1972):

Oct. 11, 14, considered and passed House.

Oct. 12, 14, considered and passed Senate.